

Cost-effectiveness & Evaluation Advisory Committee (CEAC)

Northwest Energy Efficiency Alliance

April 30, 2025

CLASSIFICATION LEVEL: PUBLIC

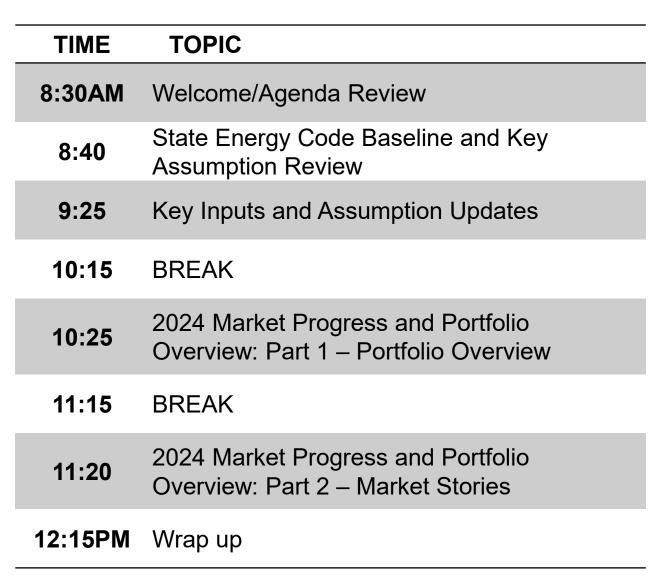


Agenda: Day 1

TIME	TOPIC
9:00AM	Welcome/Agenda Review
9:20	MRE Update
9:35	Market Transformation Framework
10:15	BREAK
10:25	Market Transformation Value
11:10	Market Transformation Costs and Benefits
11:55	Wrap up



Agenda: Day 2





Introductions & Ice Breaker

- Name
- Organization
- Question(s) for today or tomorrow?
- Favorite fun fact or trivia answer



Website Redesign Announcement

- New Website Launch: May 2025
- Key Features:
 - Continued access to committee materials, documents, and meeting information
 - Simplified navigation for easier access to resources and reports



Why are we here again?

CEAC Charter

Responsibilities

- Review and advise regarding NEEA costeffectiveness and savings information to inform annual reporting.
- Review and advise regarding market transformation cost and savings measurement and estimation methods.
- 3. Review evaluation findings that affect cost and savings information to inform annual reporting.
- 4. Work with your organization to provide NEEA staff with relevant incentive data for regional tracking and reporting purposes.
- 5. Review and advise regarding new market research and evaluation methodologies.





Market Research and Evaluation (MRE) Update





Market Research & Evaluation Quarterly Newsletter

WHAT'S NEW:

Greetings to all of you!

Welcome to spring and the Market Research and Evaluation (MRE) team's first newsletter of 2025! Here in the Northwest, the days aren't necessarily sunnier, but they are definitely longer.

The MRE team is busy wrapping up several large and long-running studies, including three building code compliance studies (for the states of Idaho, Montana and Oregon) and the first Market Progress Evaluation Reports (MPERs) for two of NEEA's Commercial HVAC programs. The latter launched nearly two years ago, so the team is looking forward to the conclusion of these inaugural studies.

Four other MPERs are also kicking off that will provide evaluation findings and actionable market insights to the programs they support, including: Retail Product Portfolio, Luminaire Level Lighting Controls, Heat Pump Water Heaters, and Commercial and Residential Codes. Read on to learn more and, as always, please reach out with any questions or suggestions.

~ Amy Webb, Sr. Manager, Market Research & Evaluation ~

TABLE OF CONTENTS

At a Glance
Regional Research <u>4</u>
Integrated Systems <u>5</u>
Products
Codes, Standards, New Construction . $\underline{16}$
Market Diffusion
Contact <u>25</u>

At a Glance

MARKET RESEARCH & EVALUATION PROJECTS

Regional Studies

Integrated **Systems**

Products

		PLANNING*	FIELDING*	REPORTING
Northwest Market Characterization				√
Efficient Rooftop Units: Market Progress Evaluation Report #1	0			√
High-Performance HVAC: Natural Gas High-Efficiency DOAS Market Research	2/0		V	
High-Performance HVAC: Market Progress Evaluation Report #1				√
Efficient Fans: Fan Manufacturer Representative and Specifier Market Research			V	
Extended Motor Products: Agricultural Pumps Market Research			V	
Extended Motor Products: Market Progress Evaluation Report #2		√		
Motor-Driven Systems: Industrial Market Research		√		
Luminaire Level Lighting Controls: Exterior Luminaire Level Lighting Controls in Parking Lots				√
Luminaire Level Lighting Controls: Market Progress Evaluation Report #3			V	
High-Performance Windows: ENERGY STAR Windows, Doors, and Skylights Version 7.0 Evaluation				√
Whole Building Special Project: Commercial Whole Buildings Implementation and Market Research		V		
Heat Pump Water Heater: Market Progress Evaluation Report #8			V	
Retail Product Portfolio: <i>Televisions Voluntary Agreement Evaluation and Model Review</i>			V	
Retail Product Portfolio: Market Progress Evaluation Report #3			1	
Retail Product Portfolio: Connected Consumer Products Market Research				V

At a Glance MARKET RESEARCH & EVALUATION PROJECTS

Codes, Standards, New Construction

Market Diffusion

		PLANNING*	FIELDING*	REPORTING*
Standards: Battery Chargers Standard Evaluation	Notice of Withdrawal Issued by DOE			
Standards: Portable AC and Air Compressor Standards E	valuations		✓	
Codes: NEEA Codes Baseline and Assumption Review				√
Codes: Market Progress Evaluation Report #6			√	
Residential Codes: Home Energy Raters Market Research				√
Residential Codes: Montana Residential Code Compliano	e Evaluation 😢 / 🕖			√
Residential Codes: Oregon Residential Code Compliance	Evaluation 😢 / 🕖			√
Commercial Codes: Idaho Commercial New Construction Code Compliance Evaluation			✓	
Commercial Codes: Montana Commercial New Construct	ion Code Compliance Evaluation			√
Ductless Heat Pump Market Diffusion Evaluation, Year 3				√

DUAL-FUEL (Electric & Natural Gas) PROJECTS:



*PLANNING: MRE projects from inception through proposal selection

*FIELDING: MRE projects from kick-off through the completion of field work

*REPORTING: MRE projects in the analysis/synthesis stage through report posting



Market Transformation Framework

Question to answer today

• What is market transformation?

Why do market transformation?

- Where does market transformation take place?
- How is market transformation achieved in the Northwest?



What is Market Transformation?

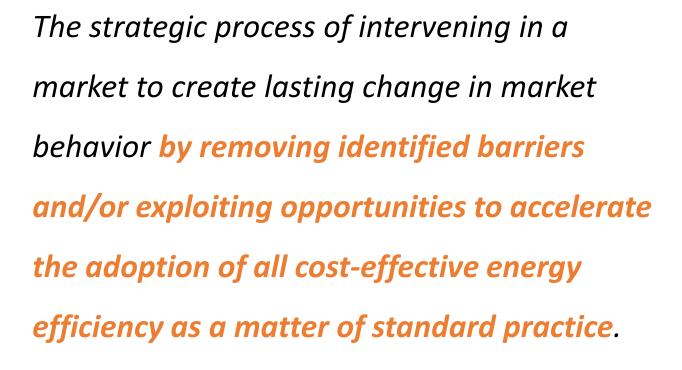


create lasting change



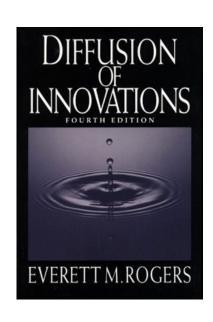


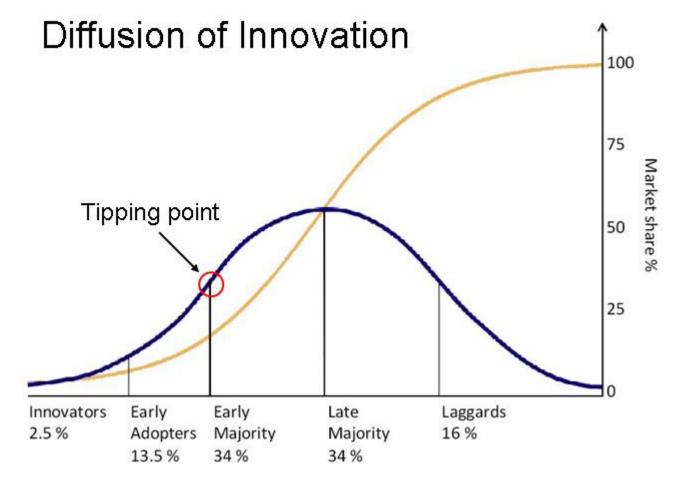
What is Market Transformation... to NEEA?





Market Transformation and Diffusion of Innovation







Why do market transformation?

NEEA Purpose

NEEA is an alliance of utilities that **pool resources** and **share risks** to **transform the market for energy efficiency** to the benefit of consumers in the Northwest.

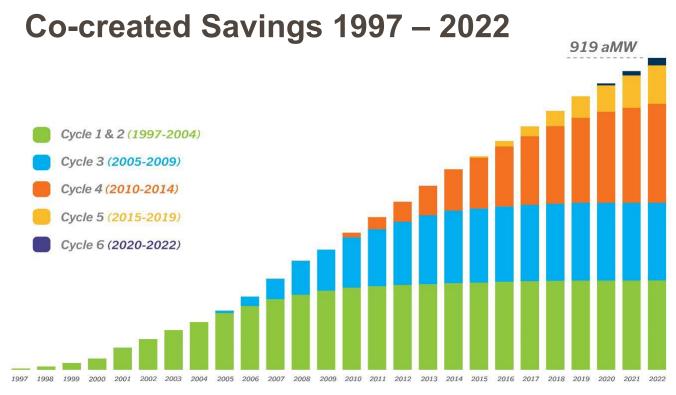


Why do market transformation?

NEEA Purpose

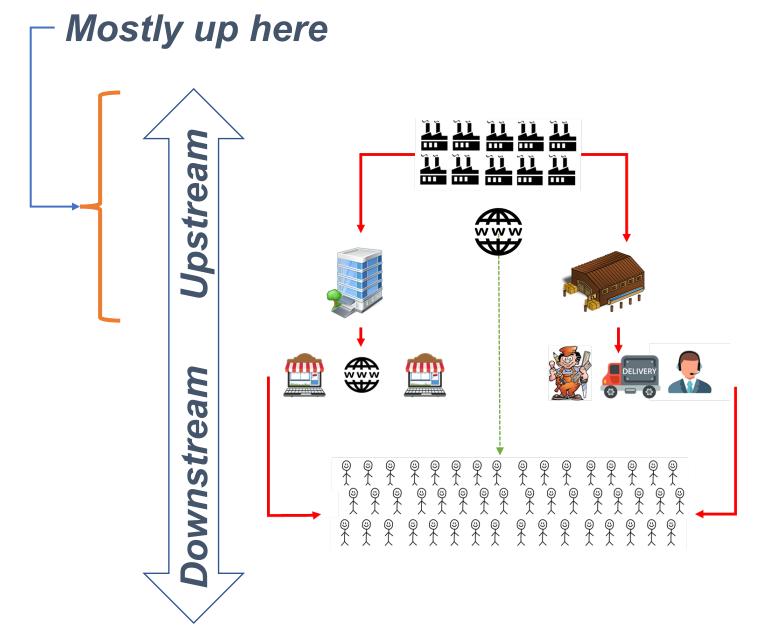
NEEA is an alliance of utilities that **pool resources** and **share risks** to **transform the market for energy efficiency** to the benefit of consumers in the Northwest.

And also because...



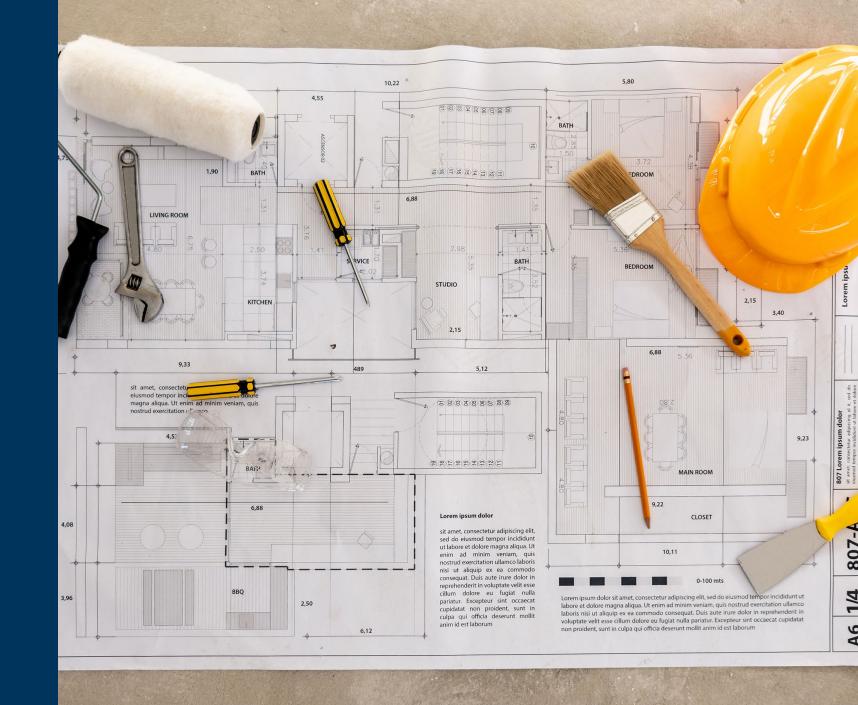


Where does market transformation take place?

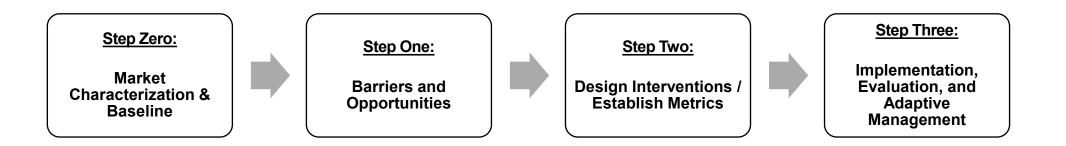




How is market transformation achieved in the Northwest?



Implementing Market Transformation Step by Step



Initiative Lifecycle







Characterization &

Baseline



Step One:

Barriers and **Opportunities**



Step Two:

Design Interventions / Establish Metrics



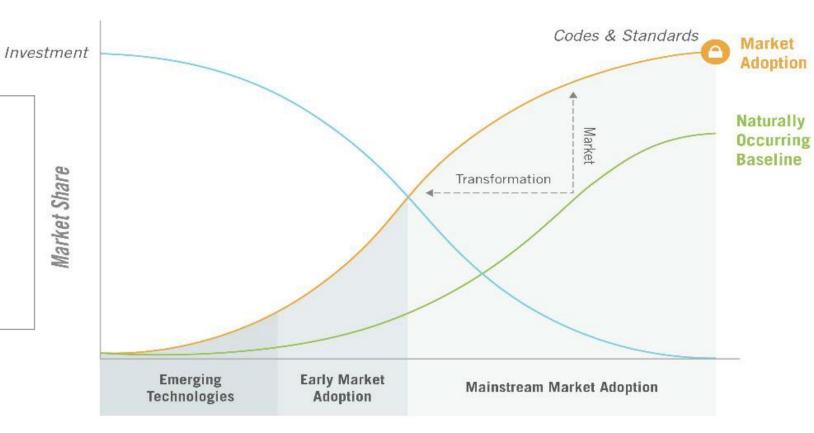
Step Three:

Implementation, Evaluation, and **Adaptive** Management

Key Objectives

- Market Characterization
- Baseline Development:
 - **Pre-intervention Market Conditions**
 - Forecast





Time



Step Zero:

Market **Characterization & Baseline**



Step One:

Barriers and **Opportunities**



Step Two:

Design Interventions / Establish Metrics



Step Three:

Implementation, Evaluation, and **Adaptive** Management



Availability?

Supply chain?

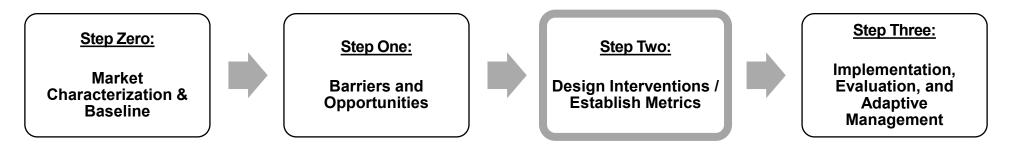


Confusion?

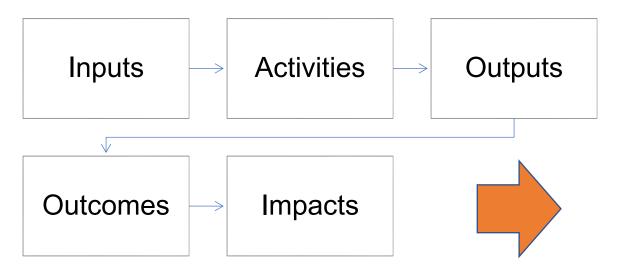
Price?







Logic Model



Key Objectives

 Develop Market Progress **Indicators**

Market Progress **Indicators**



Examples: Outcome >

Logic Model Outcome	Installers choose the efficient approach	Manufacturers have commercialized products available in the market	ENERGY STAR adopts the specification
Market Progress Indicator (MPI)	 Trained installers report installing more of the efficient product than in previous years. The general population of installers install the efficient product more than in previous years. Distributor sales of the efficient product increases year-over-year 	 The number of manufacturers that have commercially available products increases or does not decline year over year. Categorizing manufacturers by market share into low, medium and high, the number of high-volume manufacturers that offer the product increases, or does not decline, year over year 	ENERGY STAR adopts the specification



Market **Characterization & Baseline**



Needed

Step One:

Barriers and **Opportunities**



Step Two:

Design Interventions / Establish Metrics



Step Three:

Implementation, Evaluation, and **Adaptive** Management

Implementation: A continuous improvement process



Key Objectives

- Market Progress Evaluations
- Long-term Monitoring and **Tracking Reports**



Questions?





BREAK



Market Transformation Value

Objectives

□ Provide background context for committee members to understand the values they will see in funder savings reports as well as NEEA's corporate-level savings reporting.



Evaluation Supports Savings Reporting



Savings are important, but not how progress is measured



Progress is measured through evaluation of logic model

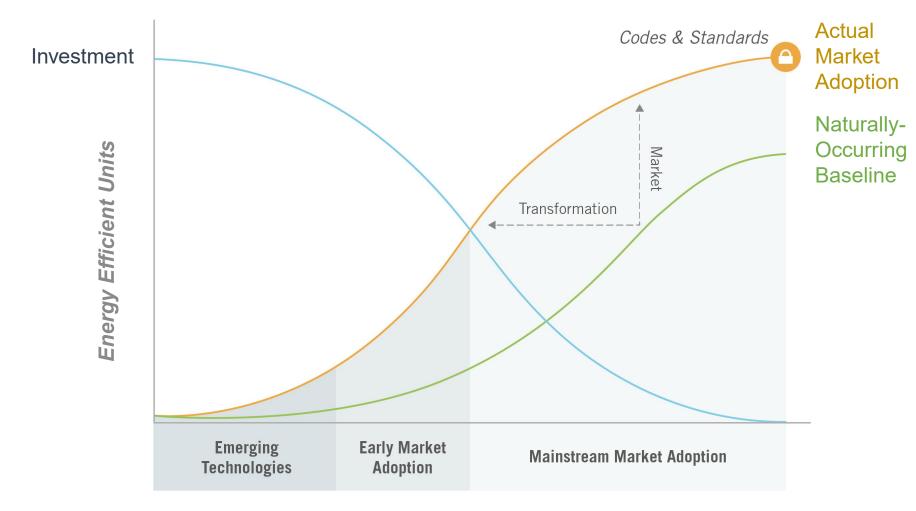


Evaluation enables savings reporting at the market level





Market Transformation





Market Transformation Baseline

Definition

 Market adoption and/or energy use forecast without market intervention

Purpose and Importance

 To track the progress of Market Transformation efforts

Development

- Based on program logic and definitions
- Rationale developed internally
- Third party reviewed



Generic Approach



1) Define Measure(s)



3) Estimate Pre-intervention Baseline Market Share

4) List Baseline Activities and Drivers

5) Create Baseline Forecast

6) Verify the Baseline is Reasonable





Reporting Energy Savings

Two different baseline methodologies:



Uses the Naturally Occurring
Baseline



Uses a Frozen Efficiency Baseline



Calculating Reportable Savings

Fundamental approach:



TOTAL REGIONAL SAVINGS



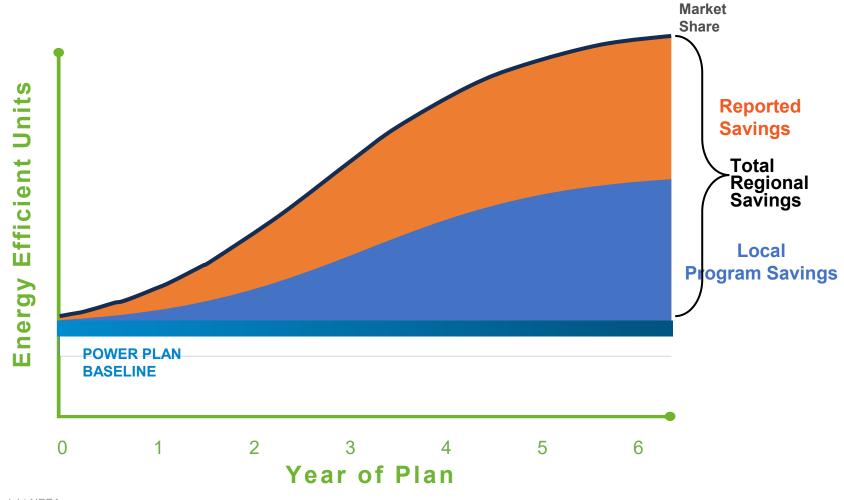
Market Transformation Approach



Purpose:
Report savings
associated with
market
transformation



Power Plan Baseline



Purpose: Report savings against Power Plan baseline



Other Value Metrics





Avoided Greenhouse Gas Emissions

Current Approach

- **Metric(s):** tons of CO₂e avoided
- Reporting level: Portfolio
- Source: Regional emissions rate used in Power Plan
- Calculation Tool: ProCost



Coincident Peak Load Reduction

Current Approach

- Metric(s): Absolute MW reduction & ratio of MW to aMW
- Reporting level: Program
- Source: Regional load shapes used in Power Plan
- Calculation Tool: ProCost
- Peak definition:
 - Winter 6pm on weekday in Dec, Jan, Feb
 - Summer 6pm on weekday in July and Aug



Key Takeaways



Evaluation process enables Market Transformation savings reporting



Market baseline tells the story of transformation



Market Transformation and Power Plan methods not comparable



We work with each funder to suit their reporting needs where possible



Market Transformation Costs and Benefits

Objectives

☐ Committee feels informed on NEEA's approach and has opportunity to ask questions.



Purpose of Cost Benefit Analyses

Assess the total societal impact of transforming a market to ensure that the regional investment is an appropriate use of funds for the long term. NEEA considers all incremental quantifiable costs and benefits of the total regional savings achieved through transformation, regardless of who accrues them.

Ultimately, NEEA, as a regional organization, is attempting to answer the question:

"will benefits of the resource exceed its costs from the perspective of society as a whole?"





Purpose

NEEA has three levels of cost-effectiveness analysis.



Measure Application Level

View of a single measure

----- Inform Program Strategy



Program Level

Aggregated across measures in Program

-- Screen Programs



Portfolio Level

Aggregated across programs in Market Development Phase

----- Meet Business Plan Requirement





Core Principles

Alignment with NW Power and Conservation Council

Regional-level analysis

Market transformation approach

Full supply chain scope

Symmetry of costs and benefits

Transparency

Hard-to-quantify impacts









ProCost

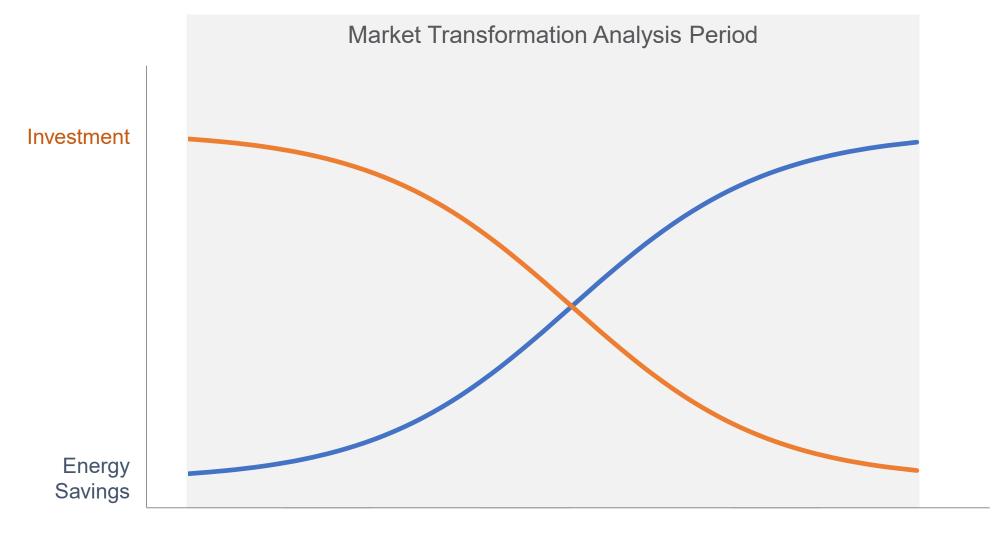
- Council's tool
 - Regional perspective
 - Life-cycle view of costs and benefits
- ProCost computes
 - Regional cost-effectiveness
 - Levelized cost of savings (\$/kWh)
 - Many additional cost, savings, and carbon parameters

ProCost | Regional Technical Forum (nwcouncil.org)





Purpose of 20 year time-frame







Program Key Assumptions



- Incremental Costs
- Measure Life
- Savings Rate
- Efficient Units
- Non-Energy Benefits







Inputs - Benefits

Regional Benefit		Source	
		Electricity	Natural Gas
Energy Benefit	Commodity price of resource	Power Plan	Power Plan
	Risk mitigation regarding supply adequacy		Weighted average of utility values
	Deferred transmission, distribution, and generation capacity costs		Weighted average of utility values
Avoided Greenhouse Gas emissions		T OWE! I lai!	Power Plan
Production, storage, transmission and distribution loss			Avoided cost filings, IRPs and discussions with utility staff
Conservation of other fuels		Measure dependent	
Quantified non-energy impacts			
Regional Act Credit		NW Power Act	



> Inputs - Costs

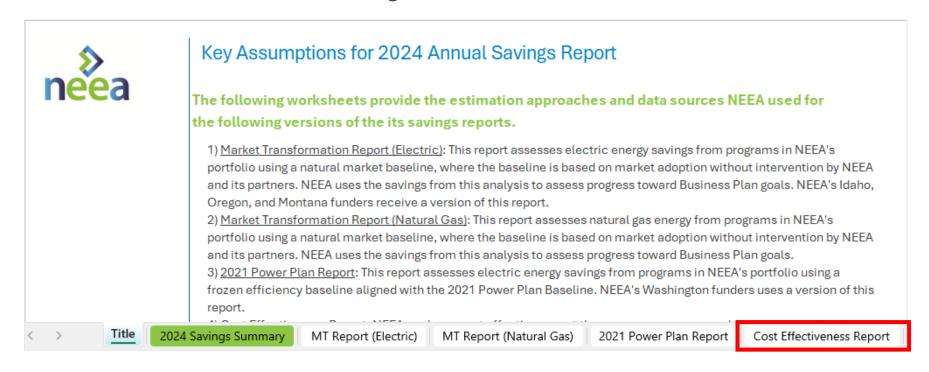
Regional Cost	Source	
	Electricity	Natural Gas
First Cost	Measure dependent	
Operations & maintenance costs		
Replacement Cost		
NEEA direct costs	NEEA finance system	
NEEA administrative costs	20% of direct program spending	
Local Program administrative costs	20% of estimated total rebate dollars	
Other costs associated with market change	Measure dependent	





Measure Level Calculation Inputs

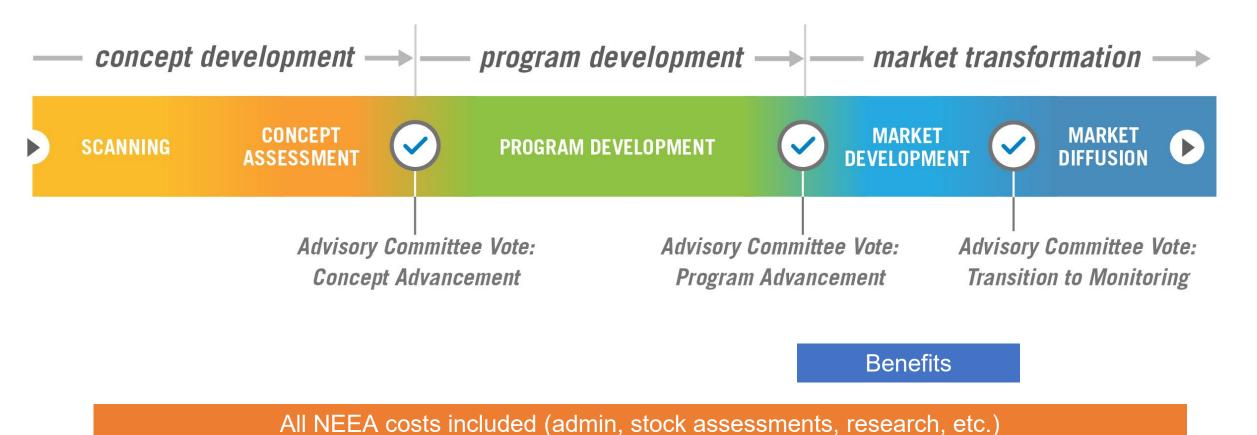
- Key Assumptions for 2024 Annual Savings Report spreadsheet will be sent out with the meeting notes
 - Cost Effectiveness Report tab includes inputs used for all measures in the portfolio calculation and notes about changes







Aggregating Results to the Portfolio







Electric Portfolio Benefit-Cost Ratio is 1.95



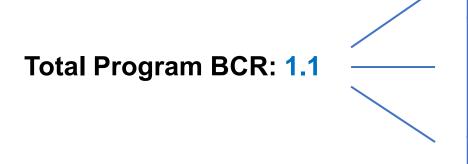
- 20-year stream of benefits and costs to the region from programs in Market Development
- Includes all of NEEA Cycle 6 Budget.





Gas portfolio

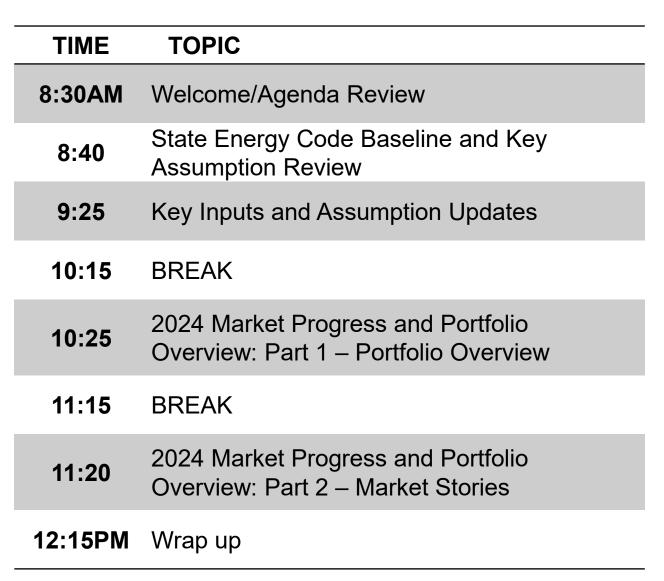
- NEEA's gas portfolio is still in development
- The ERTU program has a Benefit-Cost Ratio of 1.1



	Component	BCR
Tier	Tier 1	1.1
rier	Tier 2 (CGF / ERV)	1.2
Madalad	Grocery	1.2
Modeled	Retail	1.0
Building	Strip Mall	1.5
Type	1 Floor Medium Office	1.3
Heating	Heating Zone 1	1.1
Heating Zone	Heating Zone 2	1.5
ZUHE	Heating Zone 3	1.9



Agenda: Day 2







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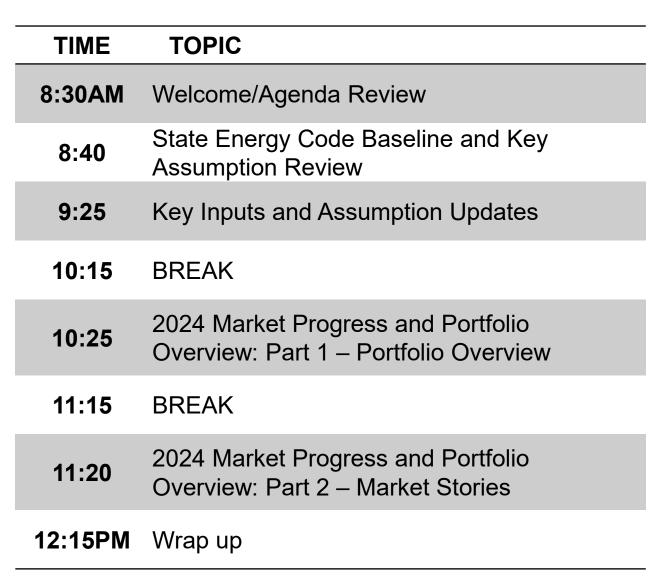


Re-Introductions & Ice Breaker (in chat)

- Name
- Organization
- The sun is coming back. What are you looking forward to?



Agenda: Day 2



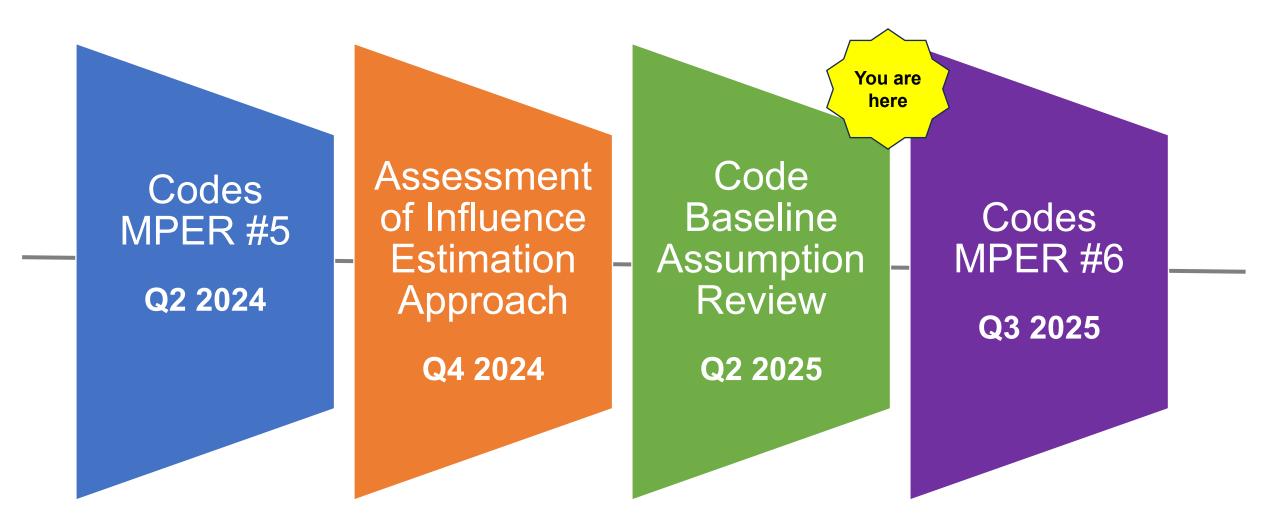




State Energy Code
Baseline and Key
Assumption Review



Recent Code Evaluations & Reviews







Goals for Today's Conversation

 Provide emerging findings and recommendations from the Code Baseline and Key Assumption Review

- Hear your questions and comments to inform:
 - The IEc team's final report
 - NEEA's assessment of how to implement recommendations



IEC

NEEA State Energy Code Baseline & Key Assumption Review – Emerging Findings

PRELIMINARY FINDINGS PRESENTATION + DISCUSSION

PRESENTED BY

Industrial Economics, Greg Englehart, Christine Lee, Daniel Kaufman Resource Refocus, Carrie Brown, Nate Heckman

May 1, 2025

Agenda

- 1. Evaluation Objectives and Scope
- 2. Interview Findings
- 3. External Methods Findings
- 4. Next Steps
- 5. Questions

Current NEEA Approach to Co-Created Savings

Co-Created Savings: Energy savings above the Naturally Occurring Baseline — Market adoption of energy efficiency that would have occurred naturally without intervention by NEEA and its partners.

NEEA reports 100%* of the Total Regional Savings as Co-Created Savings for 10 years (~3 IECC code cycles) after construction starts under a new Code.

*Code-to-code modeled savings with a compliance rate applied

IEC

Evaluation Objectives

Assess/propose refinements to NEEA's approach to estimating the Naturally Occurring Baseline used for calculating Co-Created Savings

- Is tracking 100% of the Total Regional Savings as Co-Created Savings for ten years after construction starts still the most reasonable way to develop the Naturally Occurring Baseline for building energy codes in the Northwest?
 - If not, how should NEEA update its baseline and other assumptions to more accurately capture NEEA + partners influence on code changes in the Northwest?
- Is it appropriate to apply the same approach to all states in the Northwest and to both the residential and commercial sectors?

IEC

Evaluation Activities

Task 1: Theory of Change/Stakeholder Analysis (In Progress)

 In-depth interviews with NEEA staff, key Northwest code stakeholders, and national experts

Task 2: Literature Review (In Progress)

- Review of prior NEEA evaluations
 - Recent specific evals include MPER #5 and the Independent Assessment of NEEA Approaches to Estimating Influence Over State Energy Codes
- Review of existing literature on methodologies used by other states/orgs that work on advancing energy efficiency in building energy codes

Theory of Change/Stakeholder Analysis

Task 1 Interview Progress

Completed	Ongoing	
 Four NEEA staff heavily involved with development of methodology/current codes work State code stakeholders: Montana Departments of Environmental Quality and Labor & Industry (2 total) Idaho Codes Collaborative Washington Energy Technical Advisory Group/City of Seattle Oregon Building Codes Division A national codes expert (ACEEE) 	 Washington State Building Code Council Oregon Department of Energy New York State Energy Research and Development Authority (NYSERDA) 	

Key Findings from Initial Interviews

- Respondents generally agreed that NEEA + partners played a major role in codes development in its early years, and that these efforts likely led to 2-3 code cycle/10-year acceleration through at least the mid 2010s
- In the last decade, respondents are less sure that code is still ~10 years ahead of where it would have been without NEEA + partners, especially in Oregon and Washington, due to:
 - Lack of awareness of who is defined as a NEEA partner
 - Local/regional interests in promoting energy efficiency and emissions reductions
 - Legislation/statewide climate and net-zero goals (Washington and Oregon)
 - National progress on building codes (although NEEA + partners have helped advance these)
 - Activities of other organizations/agencies

Key Findings from Initial Interviews

- Respondents credit more of the progress in current codes to NEEA + partners in Idaho/Montana than Oregon/Washington
- Mixed results on whether NEEA + partners have had more of an influence in accelerating residential or commercial code
- Respondents agreed that NEEA + partners have played an influential role in advancing codes at the national level
- Challenge: Interviewees were largely unaware of the methods NEEA/others use for reporting savings from code adoption or developing a naturally occurring baseline

Literature Review

NEEA'S REPORTING

Total Regional Estimated energy savings

- Modeled code comparison
- Market size
- Compliance adjustment

Co-Created 100% Total Regional Savings for 10 years

Funder Reported Allocation

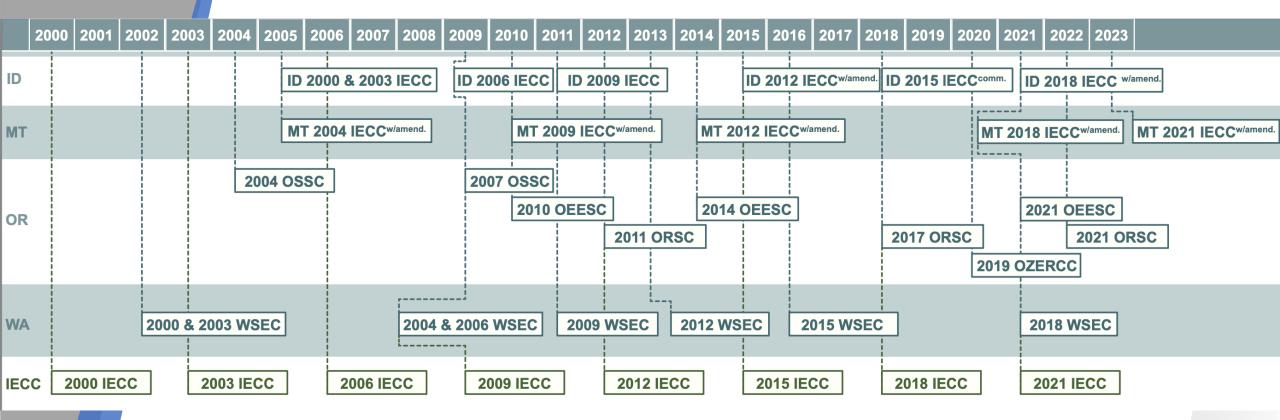
(By service territory)

Focus of this study is the counterfactual.

What would have occurred naturally without intervention by NEEA and its partners?

IEC

State Codes Tracked by NEEA



*IECC cycles included for reference.

OSSC: Oregon Structural Specialty Code

OEESC: Oregon Energy Efficiency Specialty Code

ORSC: Oregon Residential Specialty Code

OZERCC: Oregon Zero Energy Ready Commercial Code

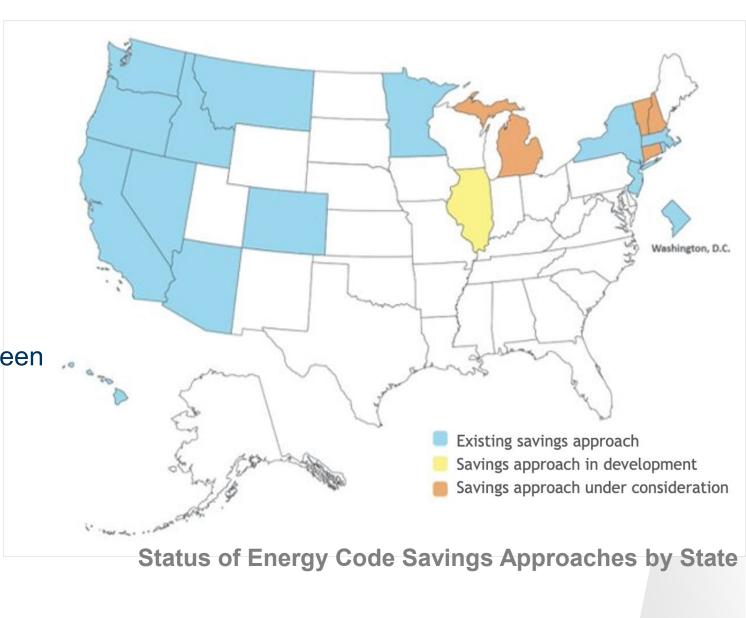
WSEC: Washington State Energy Code

Source: Adapted from "Estimating Residential and Commercial Code Energy Savings"

IEc

Much of the extra-regional documentation was in the context of utility savings attribution.

California's approach has been in effect the longest and is often referenced by other states like Colorado, Massachusetts, Minnesota, Nevada, Rhode Island, and Washington DC.



Source: Adapted from "Engaging and Crediting Utilities for Supporting Energy Code and Building Performance Standard Implementation"



Extra-Regional Approaches that Differ from the California Methodology

Other extra-reo	ther extra-regional approaches					
Arizona	Only state with a deemed attribution approach for Codes & Standards programs.					
	State sets attribution factor for these savings.					
	 Quantified through a Measurement & Verification study, field data, and market baselines. 					
New Jersey	New Jersey Utilities or state agencies administer energy efficiency programs, but not Codes & Standards programs .					
	Attribute energy savings from updated energy codes toward state targets.					
	 Analysis includes potential, gross, and net savings under conservative, middle- of-the-road, and optimistic compliance scenarios. 					
Massachusetts	Net savings estimated with an attribution factor for increased compliance rather than from naturally occurring baseline.					
Washington DC	Vashington DC Savings based on gross not net.					

Source: "Engaging and Crediting Utilities for Supporting Energy Code and Building Performance Standard Implementation"

Key Findings from Extra-Regional Approaches

 The team did not find other examples that parallel NEEA's approach.

 The team has not identified any methods used by other states that could easily replace NEEA's simple/straightforward approach. Others are complex, costly, and not necessarily more accurate. Assessment of Current NEEA Approach

IEc

NEEA's Code Baseline Development Approach Must...

	Current Approach
Not be cost prohibitive	Yes
Enable savings reporting within 1 year of code adoption	Yes
Be transparent, straightforward, and easily reviewable	No
Be unlikely to overestimate savings	Maybe
Account for the long-term nature of market transformation/code influence	Yes
Recognize the full set of NEEA activities that influence code	Yes
Be applicable to future code changes	Maybe
Be appropriate for all four Northwest states	Maybe
Be appropriate for both the residential and commercial sectors	Maybe

May overestimate future Co-Created Savings because:

- Approach does not differentiate across states.
- Lack of clarity about NEEA's partners and their roles makes it difficult to assess whether reported savings might be overestimated.

IEc

NEEA's Code Baseline Development Approach Must...

	Current Approach	Goal for Proposed Approach
Not be cost prohibitive	Yes	Yes
Enable savings reporting within 1 year of code adoption	Yes	Yes
Be transparent, straightforward, and easily reviewable	No	Maybe
Be unlikely to overestimate savings	Maybe	Yes
Account for the long-term nature of market transformation/code influence	Yes	Yes
Recognize the full set of NEEA activities that influence code	Yes	Yes
Be applicable to future code changes	Maybe	Yes
Be appropriate for all four Northwest states	Maybe	Yes
Be appropriate for both the residential and commercial sectors	Maybe	Yes

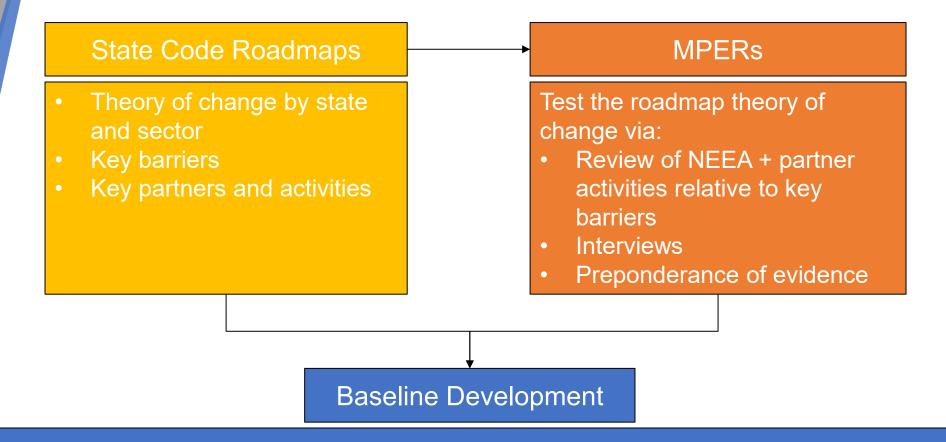
Potential Improvements to Documentation & Transparency

- NEEA could improve its methods by developing clearer definitions to use both internally and externally:
 - The purpose/use of the Naturally Occurring Baseline and Co-Created Savings
 - How NEEA's market transformation theory of change differs across each state where NEEA engages in code activities
 - The definition of a "partner," and which stakeholders NEEA does (and does not) consider a "partner" for the purpose of evaluation
- Additional tracking of the specific (visible & invisible) activities that NEEA + partners are participating in would further benefit external (and internal) parties interested in reviewing NEEA's methods.

Potential Adjustments to NEEA's Existing Method

- The team is looking at revisions that leverage existing information and methods already developed by NEEA:
 - Codes Logic Model
 - State codes roadmaps
 - MPERs
- The team may propose simple updates to be applied to individual code baseline

Approach We are Exploring



Qualitative assessment of NEEA + partners' role relative to barriers and to the influence of other groups/factors driving efficiency



Low/medium/high influence adjustment and/or 1/2/3 code cycle timing adjustment

Next Steps for Evaluation

- Continue outreach for additional interviews
- Finalize literature review findings
- Develop proposed adjustments to apply to NEEA's existing approach



Next Steps

IEc team to complete data collection, analysis, and reporting

Interim meeting (May/June)

NEEA aligns on changes to implement

CEAC input

NEEA publishes final report

Q3 meeting (August)



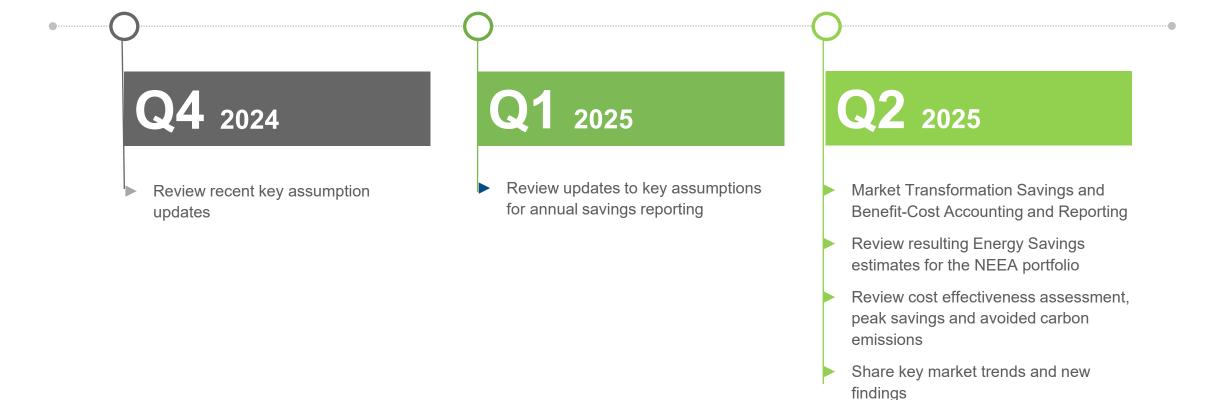


Key Assumptions





Annual Reporting Process – wrapping up in Q2





Key Inputs and Assumption Updates

Objectives

- ☐ Provide visibility to updates made in key assumptions for 2024 reporting of energy savings
- Answer any questions on updates to NEEA's key assumptions



Why are we here again?

CEAC Charter

Responsibilities

- Review and advise regarding NEEA cost-effectiveness and savings information to inform annual reporting.
- Review and advise regarding market transformation cost and savings measurement and estimation methods.
- 3. Review evaluation findings that affect cost and savings information to inform annual reporting.
- 4. Work with your organization to provide NEEA staff with relevant incentive data for regional tracking and reporting purposes.
- Review and advise regarding new market research and evaluation methodologies.





Key Assumption Development and Review process



Develop Key Assumptions

NEEA staff develops Key Assumptions in alignment with the region through:

- · Internal analysis,
- External studies,
- Regional Technical Forum

Validate Key Assumptions

NEEA staff commissions 3rd party evaluations for new Key Assumptions and for changes to Key Assumptions used in the reporting of savings.



Report Key Assumptions

NEEA staff reviews new and updated Key Assumptions with CEAC every quarter. Additionally, NEEA staff will highlight any Key Assumptions that may warrant updating and solicit input from the committee for better data to inform a Key Assumption.



Post Key Assumptions

Full set of regional key assumptions used for reporting is made available on NEEA Funder Portal





System of Documentation Available

Funder Portal

neea.org

Updated in April

Data Sources

List of data sources NEEA uses to estimate savings & cost effectiveness and explanation of approach

Cost Effectiveness Table

ProCost Inputs for programs in Market Development

Methodology Documentation

Report on energy consumption calculations, data sources and technical assumptions

Operational Guidelines

Overview on energy savings & cost effectiveness calcs





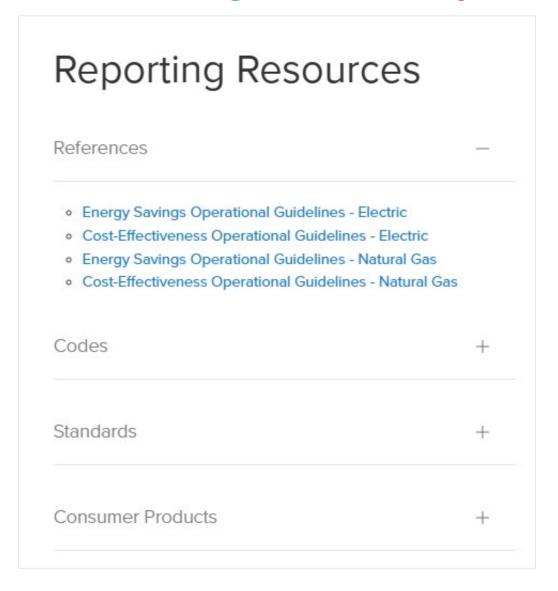
Supporting Documentation on neea.org – Until May 12

Documentation is available at:

https://neea.org/portal/sign-in











Q2 2025 Key Assumptions Updates



Dedicated agenda time:

Assumption Update

Residential New Construction

Data Source Updates

- Retail Products Portfolio: TVs
- Extended Motor Products: Pumps
- Luminaire Level Lighting Controls

In the meeting packet:

- Manufactured Homes
- Ductless Heat Pumps
- Heat Pump Water Heaters

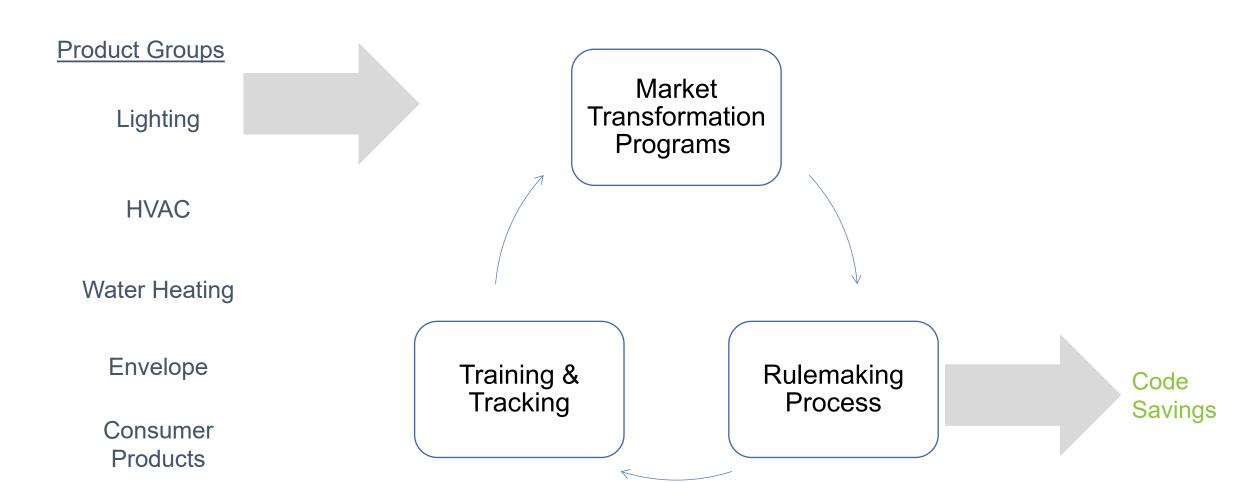




Residential New Construction



Residential New Construction







Drivers the 2024 Annual Savings Report Updates

New Codes Effective

- The 2023 Oregon Residential Specialty Code went into effect in April.
- The 2021 Washington State Energy Code went into effect in March.

New Savings Analysis

- 2021 Internation Energy Conservation Code w/MT amend,
- 2021 Washington State Energy Code (draft)
- 2023 Oregon Residential Specialty Code (draft)

New Field **Studies**

- Montana (draft)
- Oregon (draft)
- Idaho (published)





New Savings Analysis

NEEA's goals is to align the Regional Technical Forum.

Q4 2024

Original Plan

New Plan

Compare REEDR with SEEM

Q1 2025

REEDR: 2021 Washington Sate Energy Code

Q2 2025

Q3 2025

PNNL: 2021 International Conservation Code with MT Amend.

REEDR: 2023 Oregon Residential Code SEEM: 2021
International
Conservation Code
with MT Amend.

SEEM: 2021 Washington Sate Energy Code (draft)

SEEM: 2023 Oregon Residential Code (final) Other: 2023 Oregon Residential Code (draft)

SEEM: Update 2021 Washington Sate Energy Code (final) Troubleshoot REEDR with RTF

néea



Montana Residential New Construction

2024 Highlights

- Completed savings analysis for the 2021 Internal Conservation Code (IECC) with MT amends
- Completed field study for both the 2021 IECC and the 2018 IECC with MT amends
- Continued training & education programs
- Continued to participate in future IECC development (starting 2027)

2024 Savings Estimates

Code	NewHomes	Compliance	Savings per Home (kWh)	Electric Savings (aMW)
2012 IECC w/ MT amend.	4,256	95%	582	0.27
2018 IECC w/ MT amend.*	4,256	86%	709	0.30
2021 IECC w/ MT amend.*	4,256	85%	522	0.21
				0.78

^{*} Counts toward the 2021 Power Plan Conservation Targets





Montana Residential New Construction

Savings Analysis

- Added Savings from the 2021 IECC w/MT amend (3-7% electric savings)
 - -Improved ventilation fan efficiency
- -Improved lighting efficiency improvement
- -Additional packages (select one): envelope thermal resistance, HVAC equipment efficiency, water heating equipment efficiency, HVAC distribution system efficiency, and envelope air sealing + ventilation efficiency.

Compliance Evaluation

- Electric space heating increased from 2% to 11% for the single-family homes
- Low uptake of electric heat pump water heaters (informed 2021 IECC savings analysis)
- Compliance is in the 85% range for the recent code changes

New Construction Estimates

- Increased 8% over the 2023 estimate
- Updated climate zone weights with the Regional Technical Forum (minimal effect on results)





Idaho Residential New Construction

2024 Highlights

- Continued training & education programs
- Continued to participate in future IECC development, working with the Idaho Energy Code Collaborative to discuss provisions to the 2024 IECC
- Published the Idaho Field Study and Evaluation

2024 Savings Estimates

Electric Savings Reports

Code	New Homes	Compliance	Savings per Home (kWh)	Electric Savings (aMW)
2012 IECC w/ ID amend.	18,155	98%	83	0.17
2018 IECC w/ ID amend.*	18,155	98%	727	1.47
				1 48

Natural Gas Savings Reports (NEEA Region)

Code	New Homes (Gas Space Heating)	Compliance	Savings per Home (Therms)	Gas Savings (Therms)
2018 IECC w/ ID amend.	2,552	98%	114.3	285,805

285,805





Idaho Residential New Construction

NEEA completed a code <u>compliance evaluation</u> for Idaho in 2023 and updated the compliance and fuel mix assumptions as part of the 2023 Annual Savings Reports. For the 2024 Annual Savings Report, the updates were limited to final new construction estimates.

New Construction Estimates

- Increased by 39% over the 2023 estimate
- Matches building level in 2021/2022
- Significant increase in new construction forecast





Oregon Residential New Construction

2024 Highlights

- The 2023 Oregon Residential Specialty Code (ORSC) went into effect on April 1, 2024
- Completed field study for the 2021 ORSC
- Continued training & education programs
- Monitored code updates and opportunities

2024 Savings Estimates

Electric Savings Reports

Code	New Homes (multi & single- family)	Compliance	Savings per Home (kWh)	Electric Savings (aMW)
2017 Or. Specialty Code	12,936	89%	843	1.11
2021 Or. Specialty Code*	12,936	89%	279	0.37
2023 Or. Specialty Code*	1,936	89%	330	0.06

Natural Gas Savings Reports

Code	New Homes (Gas Space Heating)	Compliance	Savings per Home (Therms)	Gas Savings (Therms)
2023 Or. Specialty Code	976	89%	91	79,095

79,095

1.54





Oregon Residential New Construction

Savings Analysis (Draft)

- Added savings from the 2023 ORSC (NEEA will update the analysis with SEEM in Q3 2025)
 - -Assumptions primarily come from: Energy Studies in Buildings Laboratory, University of Oregon. Aug. 21, 2023. Performance Comparison
 - -0.06 aMW electric savings in 2024 (single & multifamily homes) & 79,095 therms gas savings in 2024 (single-family homes)

Compliance Evaluation

- Electric space heating increased from 16% to 41% for the single-family homes
- More updates about compliance and adoption of heat pump water heaters to come.

Correction

 Updated the multifamily savings rate weights for the 2021 ORSC to match previous assumptions, reduced the historical savings by 0.14 aMW. NEEA will review this assumption as it models savings from the 2023 ORSC in late 2025.

New Construction Estimates

Decreased by 11% from the 2023 estimate





Washington Residential New Construction

2024 Highlights

- The 2021 Washington State Energy Code (WSEC) went into effect, concluding a 3year process with NEEA participating throughout by providing data and analysis
- Completed the 2021 WSEC SEEM analysis
 & updated the 2018 analysis
- Monitored code updates and opportunities

2024 Savings Estimates

Electric Savings Reports

Code	New Homes	Compliance	Savings per Home	Electric Savings (aMW)
2015 Washington State Energy Code	27,429	91.1%	350	1.00
2018 Washington State Energy Code	27,429	76.0%	1,399	3.33
2021 Washington State Energy Code*	4,485	76.0%	124	0.05

Natural Gas Savings Reports

Code	New Homes (Gas Space Heating)	Compliance	Savings per Home (Therms)	Gas Savings (Therms)
2018 Washington State Energy Code	3,758	76%	125.3	357,879

357,879





Washington Residential New Construction

Savings Analysis (Draft)

- Draft analysis completed for the 2021 (WSEC) by Ecotope (update expected in Q3) -0.05 aMW electric savings in 2024 (single-family homes, completed after mid-September)
- The state-average, electric 2018 WSEC Savings Rate increased to 1,507/single-family home to account for increase electric space and water heating
- NEEA is phasing out reporting gas savings until further research can verify code-compliant market adoption of the gas options.

New Construction Estimates

Decreased by 4% from the 2023 estimate.





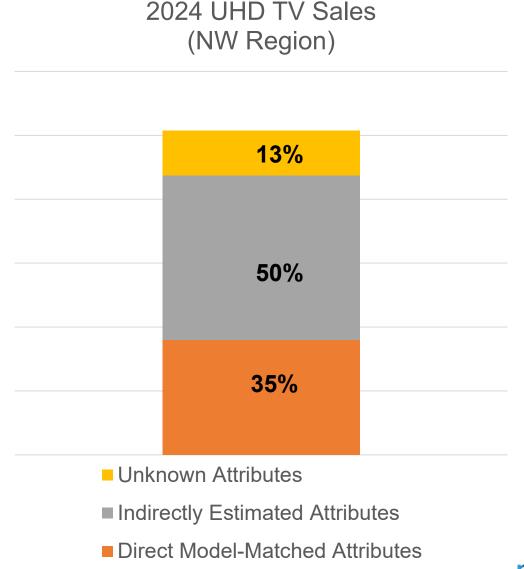
Data Source Updates



Televisions Dataset Evolution

- NEW: California Energy Commission appliance database published test data in late 2024
 - Over 600 unique models
- Allows for more robust market share estimates

 Updated average wattage values in savings rates







XMP Pumps: New Distributors

- The XMP Pumps program added two new participating distributors as part of the program strategy to address market barriers around product awareness and availability, and expanding geographic reach
- One of these distributors sells agricultural pumps throughout the NEEA region, and the other sells primarily commercial pumps in Montana
- The sales data provided by these distributors will be incorporated into program analysis and forecasting for 2025 and moving forward





Data Source Update for Luminaire Level Lighting Controls (LLLC) Shipments

- NEEA receives LLLC shipment data through a third-party data aggregator
 - Began in 2021 with 6 LLLC manufacturers
 - 8th manufacturer joined in late 2024
- NEEA estimates the tracked shipments account for 50% of annual LLLC shipments in the Northwest and extrapolates this data to report savings for the region

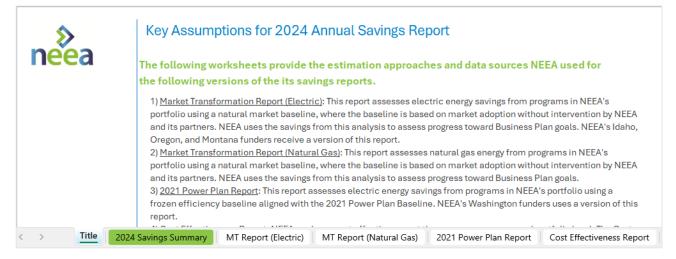




2024 Annual Reporting Key Assumptions

Spreadsheet includes:

- Estimation approaches
- Data sources
- Cost effectiveness inputs
- Savings summary







BREAK





2020-2024 Market
Progress and
Portfolio Overview





Executive Summary

Electric portfolio is...

- Finishing the cycle within the forecast for 2020-2024
- Seeking acceleration and expansion of existing efforts while managing external impacts in 2025-2029

Natural Gas portfolio is...

- Finishing the cycle below forecast for 2020-2024
- Advancing voluntary programs that can deliver in 2025-2029





Portfolio Context





Gas Market Transformation Portfolio

Scanning/ Concept Development	Program Development	Market Development	Codes & Standards
Dual-Fuel HVAC	Advanced Commercial Water Heaters	Efficient Rooftop Units – natural gas	Residential & Commercial Codes – dual fuel
Gas High-Efficiency DOAS			Residential & Non- Residential Standards – dual fuel
Additional Emerging Market and Technology Opportunities			

Level of Program Maturity

Programs reporting energy savings in 2024 are in bold

Diversifying with new programs and concepts in development



Electric Market Transformation Portfolio

Active Investments

Scanning/ Concept Development	Program Development	Market Development	Codes & Standards
	Extended Motor Products / Fans High Performance Windows	Heat Pump Water Heater Luminaire Level Lighting Control Retail Product Portfolio Manufactured Home Extended Motor Products / Pumps High Performance HVAC Advanced Heat Pump	New Construction: Residential & Commercial Codes Products: Residential & Non- Residential Standards

Level of Program Maturity

Programs reporting energy savings in 2024 are in bold

Active Investments:

Programs NEEA is currently investing in during the current cycle, 2020-2024



Electric Market Transformation Portfolio

Previous Investments:

Long-term Monitoring and Tracking	Codes and Standards
Reduced Wattage Lamp Replacement Ductless Heat Pumps Efficient Homes Strategic Energy Management	New Construction: Residential & Commercial Codes Products: Residential & Non-Residential Standards

Previous Investments

No longer directly intervening in the market

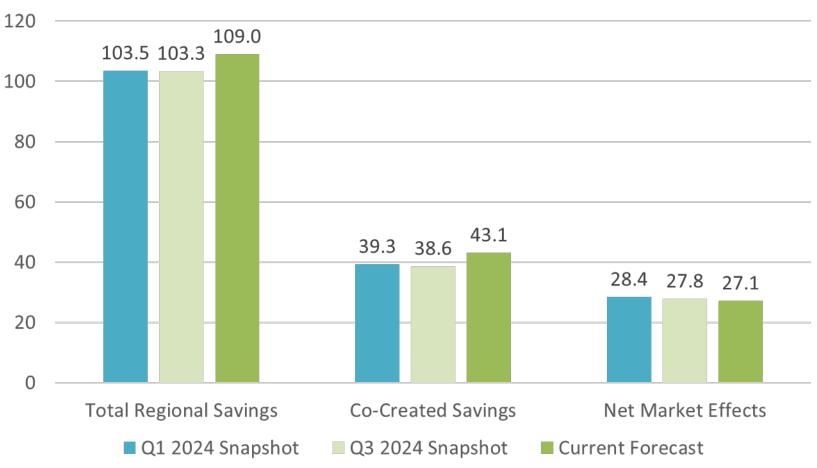
First year savings above baseline still occurring in market.

C6 Savings Results



Electric Portfolio generated 43.1 aMW of Co-Created Savings in 2023





Strategic Energy
Management and
LLLC increased
most from prior
snapshot



Gas 2024 Co-Created Therm Savings

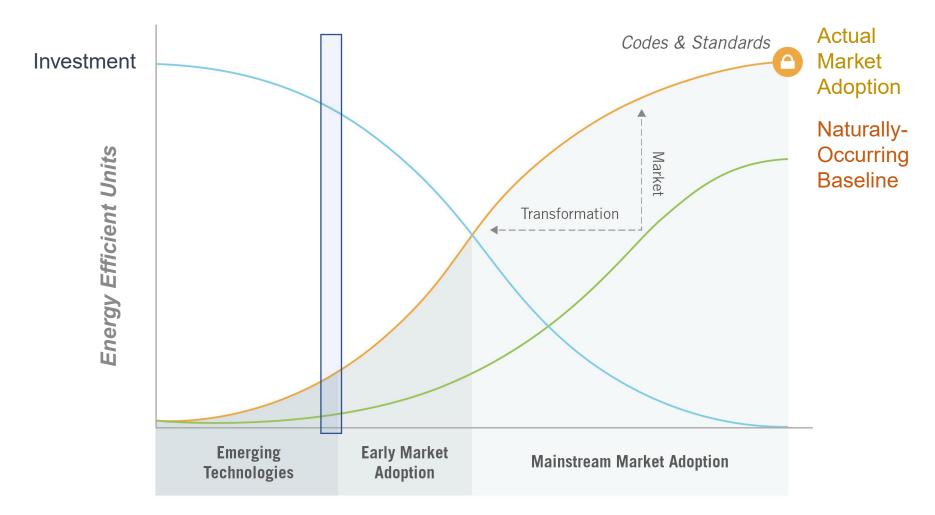


Work in Building Codes and Product Standards are generating the majority of near term energy savings

2024 Co-created Savings



Annual Savings is one slice of results long-term market transformation lifecycle



Creating sustainable, longterm conditions through transformative mechanisms:

- Product Specifications
- Improved Test Procedures
- Code
- Standards
- Supply chain commitments
- Market infrastructure and capabilities

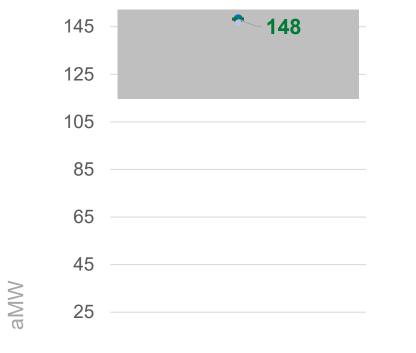
Time

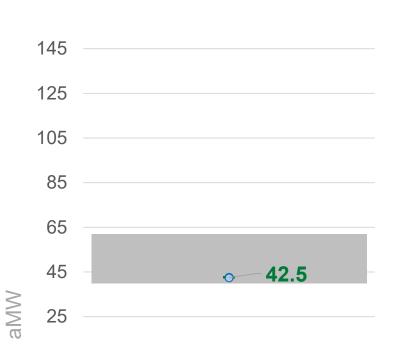


Electric Portfolio Co-Created Energy Savings finished within Business Plan expectations









■ 2020-2024 Business Plan Estimate

Finished cycle in the bottom quartile for current investments

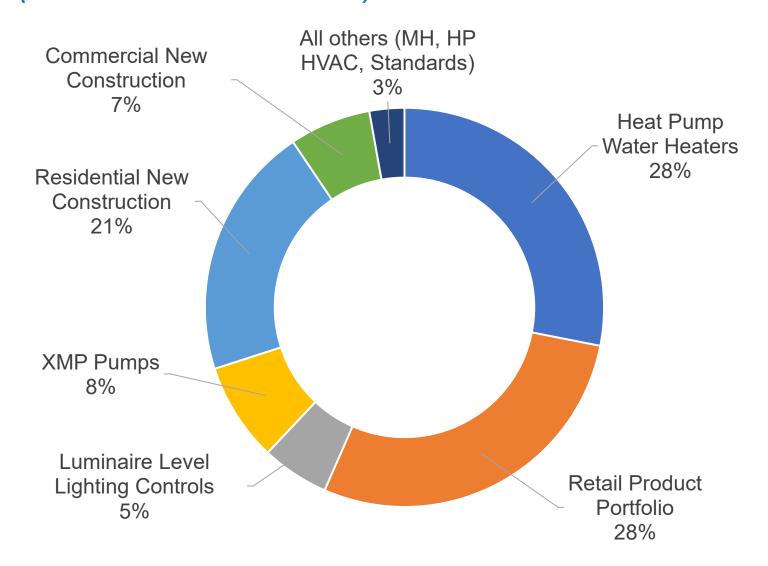
- Heat Pump Water Heaters finished 82% of original forecast
- TVs savings delay by 2 yrs
- Reduced measurability for refrigerators

Finished cycle in the top quartile for all investments

- Driven by codes and standards
- Over 10 aMW from Ductless Heat Pumps



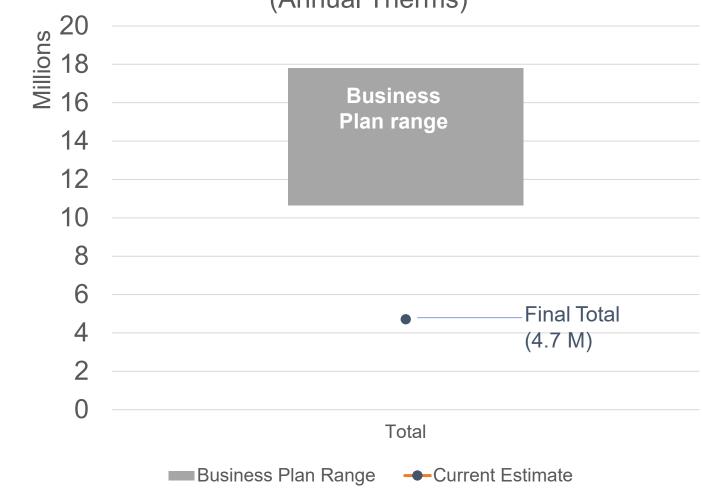
Share of 2020-2024 Electric Savings (Current Investments)





Gas Cycle 6 Accomplishments



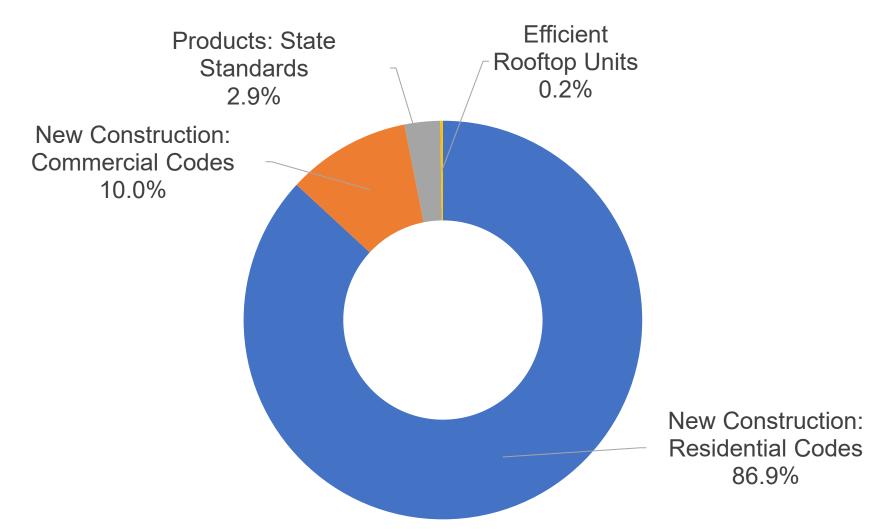


Avoided Annual Carbon Emissions:

23,800 tons



Share of 2020-2024 Gas Savings (Current Investments)



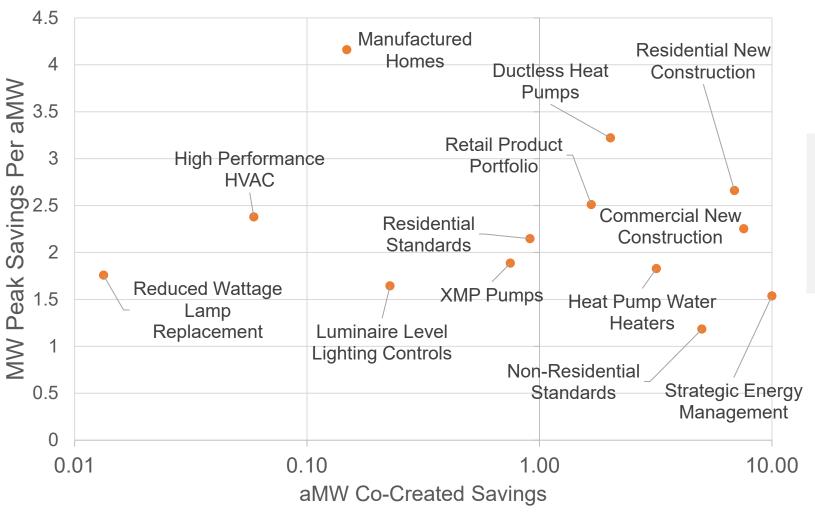
Work in
Building Codes
and Product
Standards
generated the
majority of C6
energy savings



Other Metrics for C6
Peak, Avoided Emissions,
Cost Effectiveness



2024 Co-Created Regional Winter Peak Savings is 86 MW



Total Peak Savings

Winter: 86 MW

- Summer: 69 MW



2024 Co-Created Avoided CO₂e Emissions are 205,900 Tons (\$13 million)



Greenhouse Gas Emissions from 43,570 passenger vehicles per year



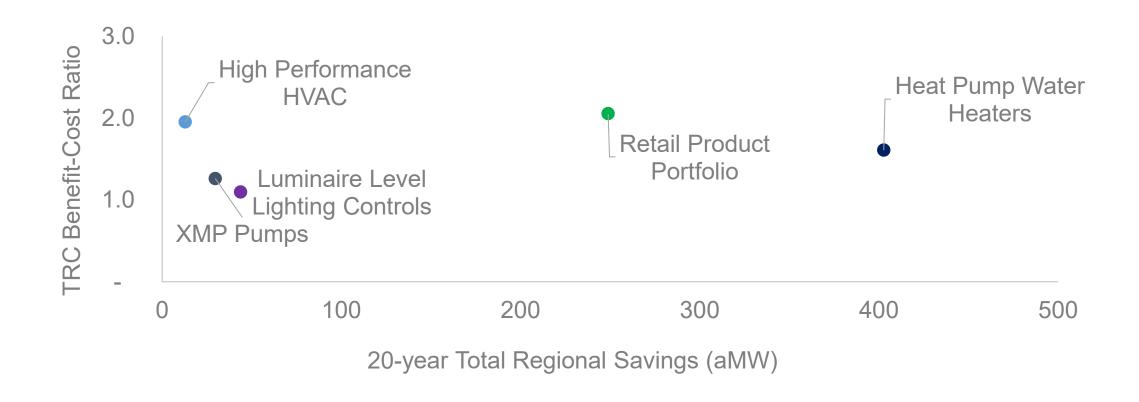
CO2 Emissions from 25,085 homes energy use per year



Carbon Sequestered by 187,360 acres of US forests in one year



Electric Portfolio Benefit-Cost Ratio is 1.95



- 20-year stream of benefits and costs to the region from programs in Market Development
- Includes all of NEEA Cycle 6 Budget.





Gas Portfolio

- NEEA's gas portfolio is still in development
- The ERTU program has a Benefit-Cost Ratio of 1.1



	Component	BCR
Tier	Tier 1	1.1
	Tier 2 (CGF / ERV)	1.2
Modeled Building Type	Grocery	1.2
	Retail	1.0
	Strip Mall	1.5
	1 Floor Medium Office	1.3
Heating Zone	Heating Zone 1	1.1
	Heating Zone 2	1.5
	Heating Zone 3	1.9
	Heating Zone 2	1.5



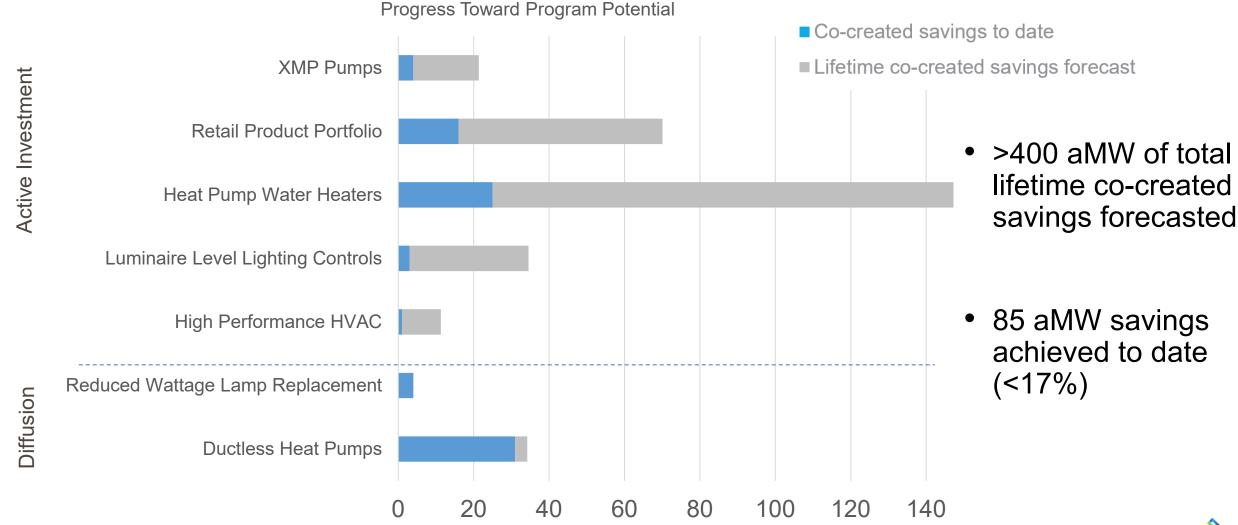


C7 Lookahead





Majority of portfolio potential still ahead



aMW





2025-2029 Electric Savings Forecast



Leveraging a mature portfolio

Focusing on program acceleration and expansion

Navigating external risks



2025-2029 Gas Savings Forecast



Priority is advancing readied concepts

Focus on dualfuel, fuel-neutral and commercial opportunities



BREAK



Market Stories by Product Group



What are market stories?

Non-savings stories of market change

Highlight key market trends

Contextualizing them within NEEA product groups:

Motor-driven systems

Water Heating New Construction

Consumer Products

Lighting

HVAC





Motor-Driven
Systems
Product Group





Product Group C6 Overview

- Product Group Highlights for 2020-2024
 - Advanced Pumps program to Market Development with rapid savings
 - Entered Program Development for Efficient Fans

Cycle 6 Electric Savings

3.4 aMW







Extended Motor
Products (XMP):
Circulator and Clean
Water Pumps





XMP Market Stories: Smart Pumps

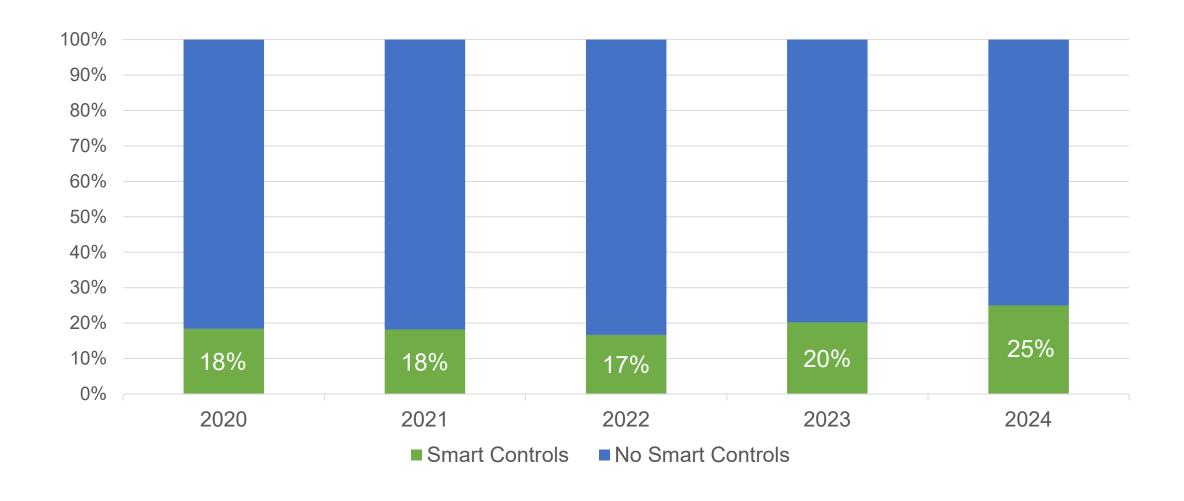
- A key goal of the XMP Pumps program since its inception has been to advance market adoption of Smart Pumps.
- Smart pumps—often termed a 'selfsensing' or 'sensorless'—integrate variable speed controls to optimize operation based on system requirements.
- Thes pumps provide ease of installation and operation as well as enhanced efficiency







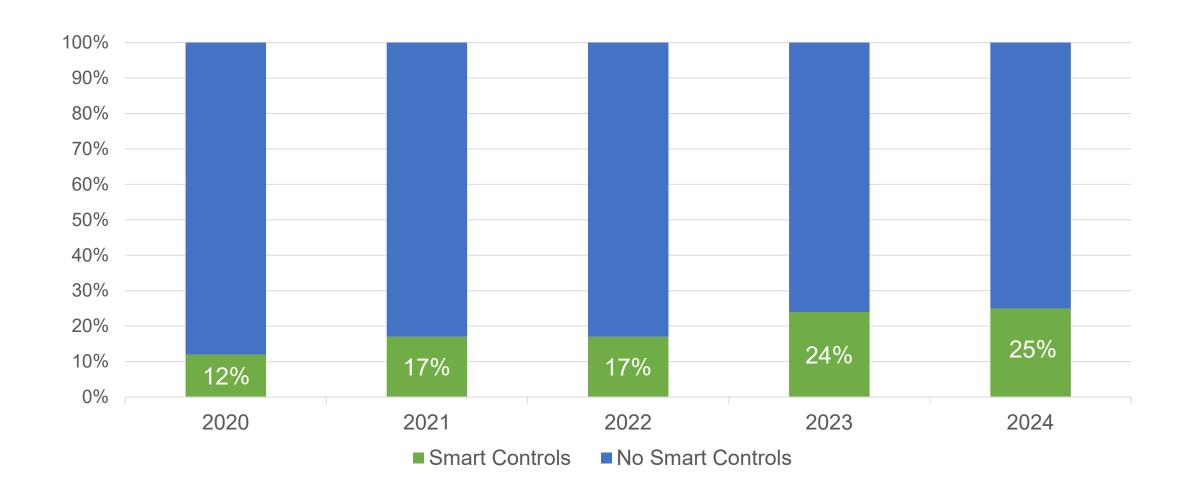
Market Share of Smart Controls in Clean Water Pumps







Market Share of Smart Controls in Circulator Pumps







Market Progress Evaluation Report #1 Findings

 The report indicates a significant difference in the rate of efficient pump sales among participating manufacturers' representative firms (16.1%) from 2022 to 2024, versus the rate of such sales among non-participating manufacturers' representative firms (6.6%) over the same time frame.





Product Group Cycle 7 Lookahead



- Launching a Motor Systems Stock Assessment
- Strategic expansions into agricultural and other pumps
- Advance Efficient Fans program into market development

Market Factors

- Drives and smart pumps continue to gain popularity across applications
- Motors coalition proposing a metric to enable efficiency labelling for drives





Water Heating Product Group





Product Group C6 Overview

Product Group Highlights for 2020-2024

- Moved Advanced Commercial Water Heating into program development
- Installations of HPWHs grew 19% market share in the region, compared to 3% nationally
- Transition to Tier 4 HPWHs continued over 50% in 2024
- Influenced a federal standard rulemaking for residential water heaters

Cycle 6 Electric Savings

11.9 aMW





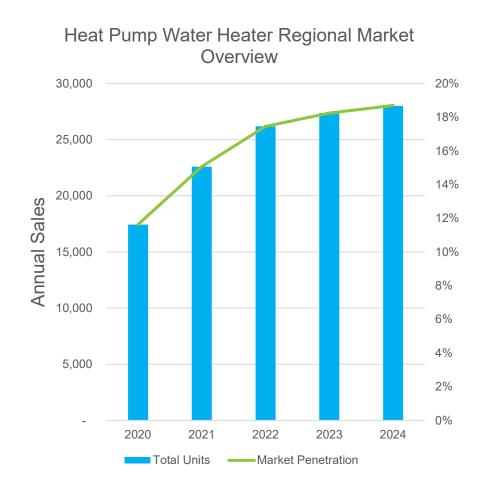


Heat Pump Water Heaters





Heat Pump Water Heaters



MT Theory: Increase awareness and demand for heat pump water heaters among consumers in the Northwest

Key Takeaways

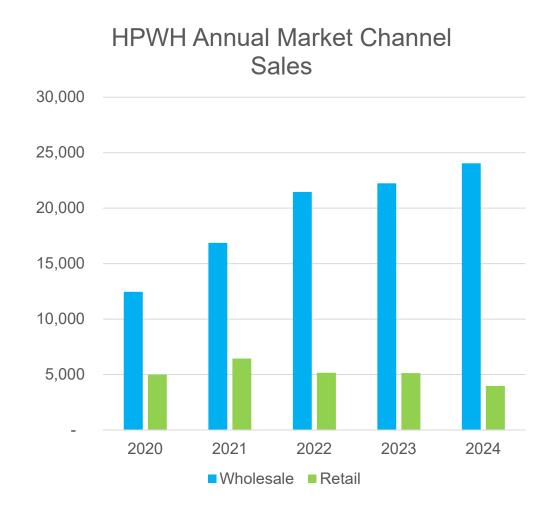
- Over 120,000 Heat Pump Water Heaters installed in Service Territory over Cycle 6
- Minor amount of market growth for 2024; year end values came in below expectations due to observed decline in retail market sales
- Significant growth in market share through new construction channels
- Consistent support from local programs throughout business cycle





Retail Sales Trends

- Current observed trends suggest a decline in sales through retail channels
- Expanded retail sales data for HPWHs will be available through RPP starting next month

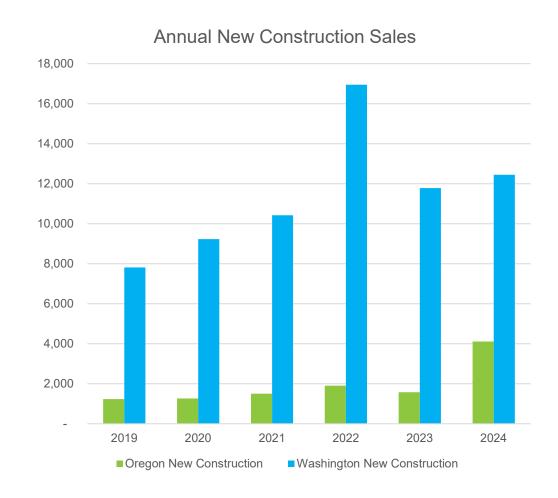






New Construction Trends

- Significant growth in new construction markets
- HPWH currently near 100% market share for new, electric single-family homes in Washington
- Code compliance evaluation Oregon residential codes reported an increase in market share for HPWH from 17% to 43%





Product Group Cycle 7 Lookahead



- Preparing the market for the standard in 2029
- Moving Advanced Commercial Water Heating into market development

Market Factors

- More availability of water heaters with Demand Response capability
- Seeking innovation to meet spaceconstrained small tank installs





New Construction Product Group



Product Group C6 Overview

- Product Group Highlights for 2020-2024
 - New codes adopted in all four states
 - Continued education and training programs to increase compliance
 - Analysis and evaluations to inform future code development and support savings analysis
 - Transitioned from programs in new construction to focus on code development and compliance

Cycle 6 Electric Savings	Cycle 6 Gas Savings
78 aMW	3.6 MM Therms





Manufactured Homes





Groundwork



Specification

NEEM v1.1

NEEM v2.0

Brand

Energy Star (current v.2)

NEEM Plus



- New Manufactured Homes
 - Factory-built, regulated by HUD since the 1970s
- NEEM Efficient new manufactured homes
- NEEA involved since the 1990s, program initiated ~2016¹
- Partnered with Northwest Energy Works to support:
 - NEEM-certified homes in the Northwest through manufacturers and retailers
 - Addition of NEEM v2.0 / NEEM Plus
 - Alignment with national efficiency specs (HUD, Energy Star, etc)
- Program moved to Market Diffusion (aka LTMT) in 2024²
 - NEEM v1.1 market share steady ~50%; NEEM v2.0/NEEM Plus low but steady share
 - NEEM (and implementer / certifier Northwest Energy Works) apparently sustainable but with risks



¹ Manufactured Homes Transition MPER Final Report

² NEEA Product Council Dec 2023

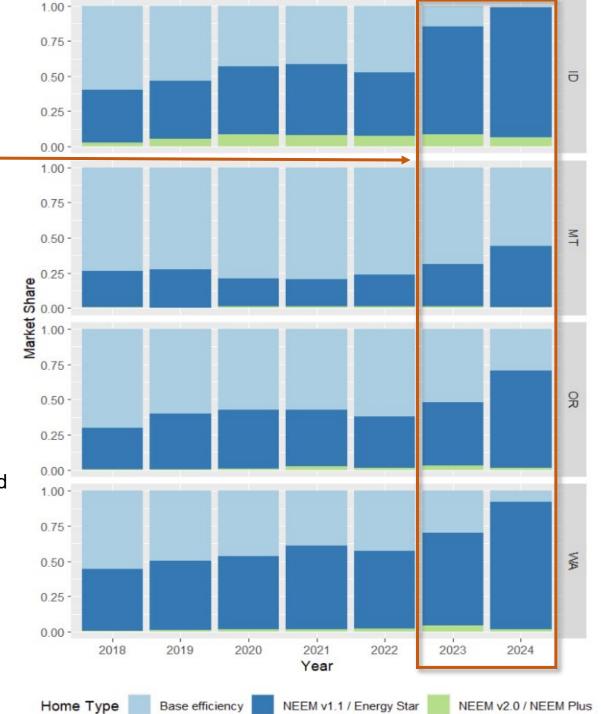


NEEM v1.1 market share jump in 2023-2024

Why? NEEA / Northwest Energy Works groundwork

- Alignment
 - Since 2023, IRA Section 45L tax credit to builders
 - \$2500 for Energy Star v2 (NEEM v1.1 homes qualify)
 - \$5000 for Zero Energy Ready Homes (not aligned with NEEM)
 - Federal Conservation Standard multi-sectional homes July
 2025
 - Approximately aligned with NEEM v1.1
- Builder and retailer capability
 - Already able to build and sell NEEM / Energy Star manufactured homes at scale

Years of effort to get to this point





Future Uncertain

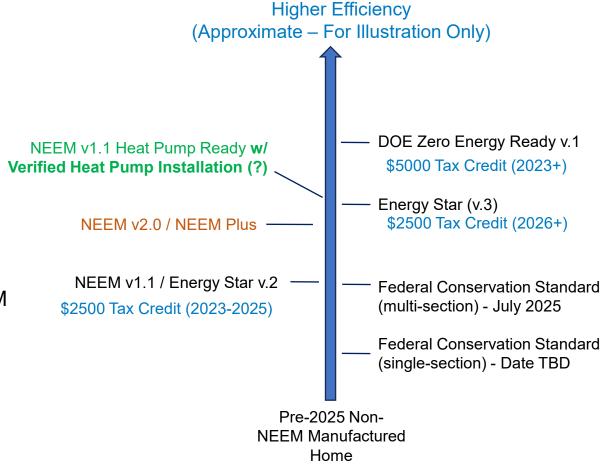
- Energy Star v.3 (potentially Jan 2026)
 - Not factory-certifiable
- Federal Conservation Standard
 - Multi-section (July 2025) vs. Single-section (TBD)
- In-factory quality assurance not rewarded
 - Key contribution of Northwest Energy Works / NEEM
- NEEM Plus not rewarded / aligned

Also, some risk to IRA 45L \$\$

Risk to NEEM and Northwest Energy Works

- Ongoing effort to navigate, adapt
- See NEEA Product Council Dec 2023

Keep monitoring!



Note: See the Regional Technical Forum's November 2024

<u>Presentation on New Manufactured Homes</u> for a more detailed analysis of proposed efficiency levels.



Product Group Cycle 7 Lookahead



NEEA Portfolio

- Continuing code compliance studies
- Code training and technical assistance

Market Factors

 Tracking policy shifts across the region





Consumer Products Product Group



Product Group C6 Overview

- Product Group Highlights for 2020-2024
 - Achieved over 30% of US households represented in national program
 - Improved test method for televisions and supported ENERGY STAR® Version 9.1
 - Super-efficient dryers combined with Retail Products Portfolio
 - Supported several ENERGY STAR specifications through data sharing and comments

Cycle 6 Electric Savings

12.1 aMW



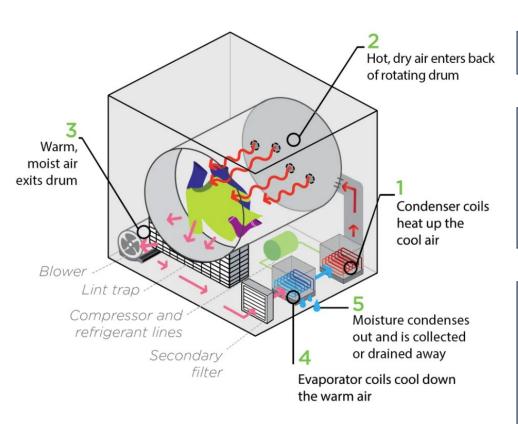


Retail Products Portfolio: Dryers





Heat-Pump Dryer Influence



NEEA Super-Efficient Dryer Program:

Initiative Start in 2014

Foundational Research:

- Testing real world energy use of dryers and consumer laundry behavior
- Research highlighted non-energy benefits like the ventless feature and reduced clothing wear and tear

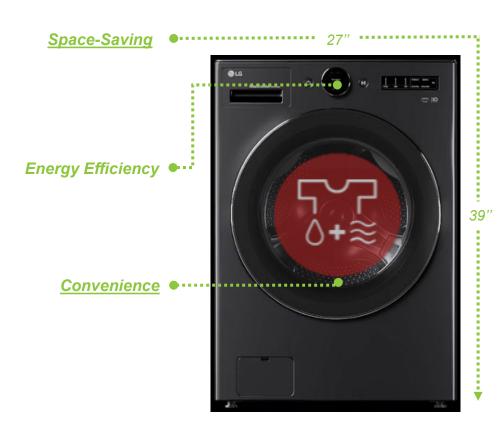
Program Interventions:

- Test protocol and specification development
- Present and reinforce value proposition to manufacturers
- Incentives to manufacturers to overcome product availability
- Support for utility programs to overcome high first cost
- Marketing to increase consumer awareness of efficient dryers





All-In-One (AIO) products with Heat Pump technology entered the market mid-year 2023



Heat Pump Technology

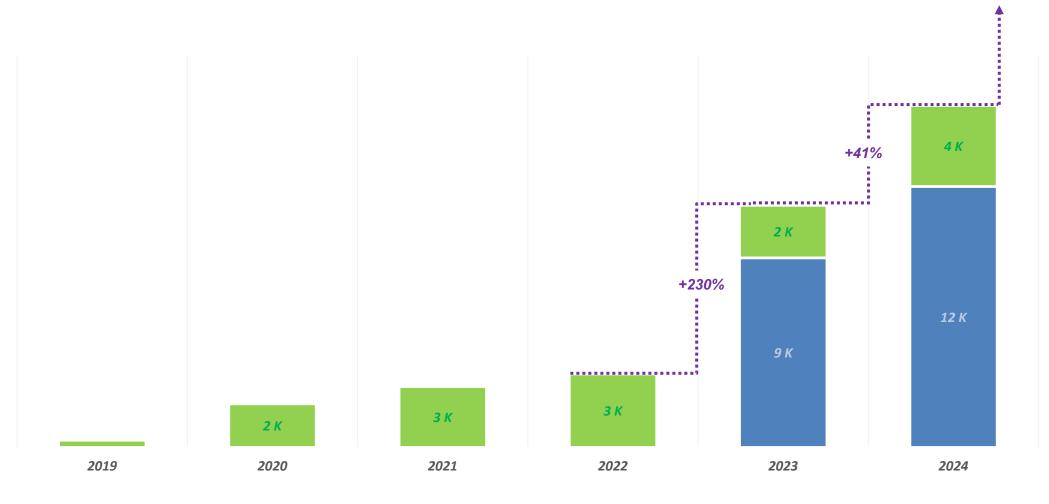








The Rise of Heat-Pump All-In-Ones

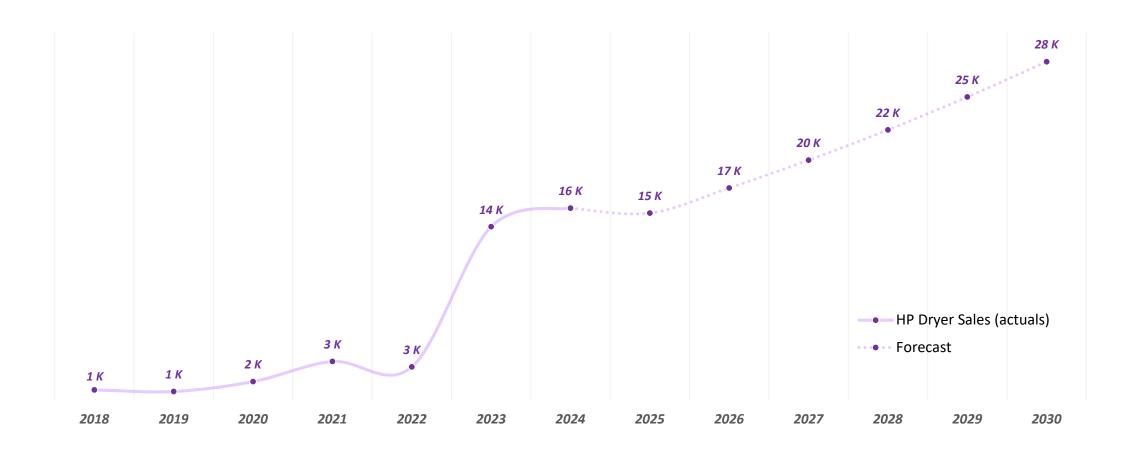


- AIO Heat Pump & HP Hybrid
- AIO Non Heat Pump



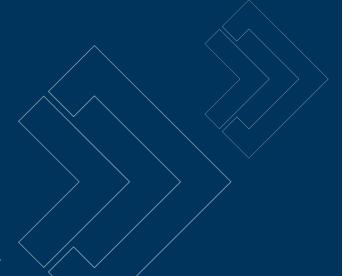


Overall HP Dryer Sales unit Trend





Product Group Cycle 7 Lookahead



NEEA Portfolio

- Deepening advancements in TV efficiency
- Considering future laundry strategy

Market Factors

Affordability is a focus





Lighting Product Group





Product Group C6 Overview

- Product Group Highlights for 2020-2024
 - Growing the number of available qualified LLLC products by 80%
 - Demonstrating the business case for efficient lighting, allowing these products to be included in industry design standards
 - Sales of LLLC grew by 360%

Cycle 6 Electric Savings

3.6 aMW



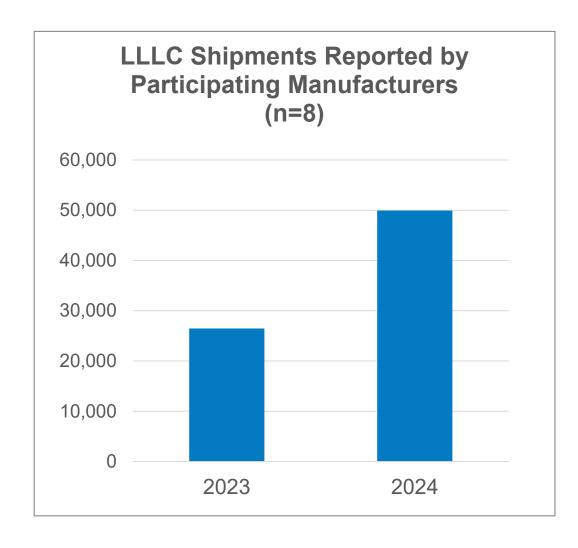


Luminaire Level Lighting Controls





Luminaire Level Lighting Controls (LLLC)



About Program: The program engages key manufacturers and their supply chain to enhance promotion and sales in the Northwest, builds market awareness and capabilities via regional and national industry organizations as well as key market influencers and early adopters.

Highlights:

- Annual shipments increased by 89%
- All manufacturers saw at least 40% growth in sales





Addressing Market Barriers: Demo Boards



Purpose:

- Demonstrate LLLC capabilities and promote its value
- Hands-on experience to set up and configure LLLC system
- Positive reception of demo boards led to more showcasing at industry conferences and technical trainings





Usage of Demo Boards

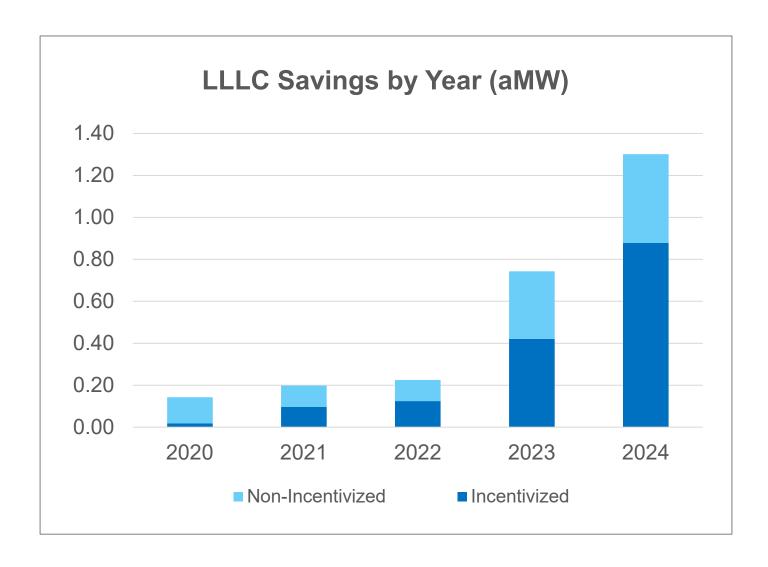
- Professional Association Events & Conferences
- Utility-hosted Trade Ally Training
- Sales Tool for Manufacturer Reps

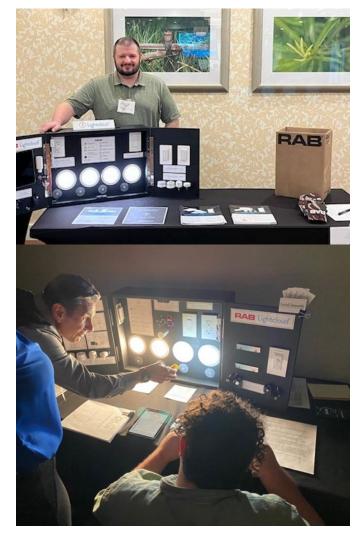






Local Programs Drive Growth in LLLC Savings







Product Group Cycle 7 Lookahead



- Monitoring complete on Reduced Wattage Lamp Replacements
- Increasing momentum for LLLC

Market Factors

 Connected products that control multiple building systems (lighting + HVAC)





HVAC Product Group



Product Group C6 Overview

- Product Group Highlights for 2020-2024
 - Moved Advanced Heat Pumps, High-Performance HVAC, and Efficient Rooftop Units into Market Development
 - Influenced several changes to the AHRI test procedure for Residential Heat Pump ratings
 - High-performance HVAC qualifying HRV/ERV products expanded from under 10 to over 100
 - Ductless Heat Pumps completed 2 diffusion studies showing evidence of sustained change

Cycle 6 Electric Savings	Cycle 6 Gas Savings
10.8 aMW	8k Therms







Gas & Dual Fuel



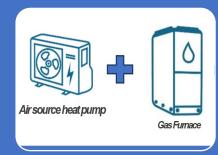


Market Story: Performance Validations and Field Demonstrations



Efficient Rooftop Units

- KBOO radio station site field test
- Whole-building gas savings of 64%!
- Savings in line with modeling and lab testing, validating those results



Dual-fuel res HVAC

- Two modeling studies soon to be published
- System energy savings up to 60% and reduction in gas up to 87%
- Installation begun on field demonstration to validate modeled results



Gas High Efficiency DOAS

- Many technical support projects for electric program showing savings of up to 60%
- Monitored one hydronic system (many of which use condensing gas boilers) and now pursuing modeling



Product Group Cycle 7 Lookahead



- Focus on heat pumps, heat recovery ventilators and dual fuel solutions
- Expansion of commercial programs into dual fuel efforts
- Advancement of residential dual fuel program

Market Factors

- Phase-out of high Global Warming Potential refrigerants
- Continued addition of cooling in the region
- Proliferation of variable speed technology



Wrap-up

How was your experience?



- Upcoming Meetings:
 - August 27th, 2025
- Feedback:
 - Overall
 - Agenda
 - Packet Materials
 - What went well?
 - What needs work?

